Wyre Forest District – Local Plan Pre-Submission Viability Note

Scope and Introduction

- 1.1 This note has been prepared by HDH Planning & Development Ltd (HDH), prior to the submission of the Local Plan to the Secretary of State for examination in public (i.e. after the Regulation 19 consultation). The purpose of this note is to:
 - a. consider the changes to the National Planning Policy Framework, Planning Practice Guidance and CIL Regulations.
 - b. consider the effect of new RICS Guidance.
 - c. assess the impact of the updated information concerning the Strategic Sites to be included in the Plan (including the impact of the Council's policy changes).
- 1.2 HDH has produced two reports for WFDC:
 - a. Local Plan Viability Assessment (with CIL scoping), May 2017 (the 2017 Viability Assessment). The purpose of this study was to inform the plan-making process and to assess and test the policies contained within the draft Local Plan and to advise on the scope for Community Infrastructure Levy (CIL).
 - b. Local Plan Viability Assessment UPDATE, October 2018 (the 2018 Viability Update). This update considered the new National Planning Policy Framework (2018 NPPF) and replaced sections of the Planning Practice Guidance (PPG) that relate to viability and to consider the deliverability of the development sites in the emerging Plan, to consider how the development environment may have changed.
- 1.3 This note does not update the above documents, rather has been prepared to assist with the finalisation of the Local Plan.

National Planning Policy Framework, Planning Practice Guidance and CIL Regulations

- 2.1 After the 2017 Viability Assessment was published the Government published new National Planning Policy Framework (2018 NPPF) and replaced sections of the Planning Practice Guidance (PPG) that relate to viability. These changes were considered in the 2018 Viability Assessment. The NPPF and PPG were further updated in February 2019, although those changes did not relate to plan-wide viability testing.
- 2.2 In May 2019 a range of further changes relating to viability were made to the PPG. The main changes related to establishing the Benchmark Land Value (BLV). A particular change has been in relation to the starting point of the assessment. This is now defined as only being the Existing Use Value (EUV), with most references to Alternative Use Value (AUV) removed.
- 2.3 These recent changes do not impact on the 2017 Viability Assessment or the 2018 Viability Update, rather they confirm the shift in emphasis in viability testing. Under the 2012 NPPG the test was (as set out in paragraphs 173 and 174) that:

... the sites and the scale of development identified in the plan should not be subject to such a scale of obligations and policy burdens that their ability to be developed viably is threatened. To ensure viability, the costs of any requirements likely to be applied to development, ... provide competitive returns to a willing land owner and willing developer to enable the development to be deliverable. Local planning authorities ... should assess the likely cumulative impacts on development in their area of all existing and proposed local standards, ... and policies ..., when added to nationally required standards. In order to be appropriate, the cumulative impact of these standards and policies should not put implementation of the plan at serious risk, and should facilitate development throughout the economic cycle.

2.4 The purpose of viability testing was to ensure that cumulative impact of the policy requirements do not put implementation of the Plan at serious risk, in the context of providing a competitive return to a willing landowner and willing developer. Now, under the updated PPG, (paragraph 10-010-2018072) viability testing is to ensure that the aims of the planning system to secure maximum benefits in the public interest through the granting of planning permission has been met.

In plan making and decision making viability helps to strike a balance between the aspirations of developers and landowners, in terms of returns against risk, and the aims of the planning system to secure maximum benefits in the public interest through the granting of planning permission.

2.5 In May 2019 the CIL Regulations were further amended¹. These changes do not directly impact on the setting of CIL or how to undertake a viability assessment. The principle practical change for WFDC now is that CIL Regulation 123 is to be deleted. As a result, the requirement for an authority that introduces CIL to publish a Regulation 123 List has been removed. Key for Wyre Forest (who do not have CIL) is that the s106 pooling restrictions are likely to be lifted from September 2019.

Financial viability in planning: conduct and reporting. 1st edition, May 2019

- 3.1 HDH is a firm regulated by the Royal Institution of Chartered Surveyors so it is necessary to have regard to RICS Professional Standards and Guidance. The appropriate guidance at the time of the 2017 Viability assessment and the 2018 Viability Update was *Financial Viability in planning (1st edition)*, *RICS guidance note 2012*.
- 3.2 Financial Viability in planning (1st edition), RICS guidance note 2012 is currently subject to a full review to reflect the changes in the 2019 NPPF and the updated PPG (May 2019). As part of the updating Financial viability in planning: conduct and reporting. 1st edition, May 2019 was published on 28th May 2019. This includes mandatory requirements for RICS members and RICS-regulated firms.
- 3.3 Whilst 2017 Viability Assessment and the 2018 Viability Update were published well before *Financial viability in planning: conduct and reporting. 1st edition, May 2019*, this opportunity is taken to confirm as follows:

¹ **SI 2019 No. 966** COMMUNITY INFRASTRUCTURE LEVY, ENGLAND The Community Infrastructure Levy (Amendment) (England) Regulations 2019. Made - 22nd May 2019. **2014 No.** ### COMMUNITY INFRASTRUCTURE LEVY, ENGLAND AND WALES The Community Infrastructure Levy (Amendment) Regulations 2014 *Made - - - - *****. *Coming into Force 1st September 2019*.

- 3.4 HDH confirms that in preparing the 2017 Viability Assessment and the 2018 Viability Update the firm has acted with objectivity, impartially and without interference, and with reference to all appropriate available sources of information.
- 3.5 The HDH confirms it had no conflicts of interest in undertaking the 2017 Viability Assessment and the 2018 Viability Update. HDH confirms that in preparing the 2017 Viability Assessment and the 2018 Viability Update, no performance-related or contingent fees were agreed.
- 3.6 The presumption is that a viability assessment should be published in full. HDH has prepared the 2017 Viability Assessment and the 2018 Viability Update on the assumption that they will be published in full (and they have been published in full by the Council).
- 3.7 HDH confirms that a non-technical summary has been provided in the form of Chapter 12 of the 2018 Viability Update which was written as a stand-alone summary. Viability in the planmaking process is a technical exercise that is undertaken specifically to demonstrate compliance (or otherwise) with the NPPF and PPG. It is firmly recommended that the 2017 Viability Assessment and the 2018 Viability Update report only be published and read in full.
- 3.8 The derivation of the BLV is set out in Chapter 6 of the 2017 Viability Assessment and the 2018 Viability Update. This is in accordance with the requirements of the PPG.
- 3.9 The 2018 Viability Assessment includes appropriate sensitivity testing in Chapter 10. This includes the effect of different tenures, different affordable housing requirements against different levels of developer contributions, and the impact of price and cost change.
- 3.10 Consultation with the development industry formed part of the 2017 Viability Assessment. Both the 2017 Viability Assessment and the 2018 Viability Update have been subject to formal consultation through the 'Regulation 18' and 'Regulation 19' stages of the WFDC plan-making process.
- 3.11 Both the 2017 Viability Assessment and the 2018 Viability Update are dated but do not include a formal sign off. This opportunity is taken to confirm that the final versions of both reports were approved by RS Drummond-Hay MRICS ACIH in his capacity of a director of HDH and as an experienced and appropriately qualified professional in the field of undertaking planwide viability assessments.
- 3.12 The Guidance includes a requirement that, 'all contributions to reports relating to assessments of viability, on behalf of both the applicants and authorities, must comply with these mandatory requirements. Determining the competency of subcontractors is the responsibility of the RICS member or RICS-regulated firm'. Much of the information that informed the 2017 Viability Assessment and the 2018 Viability Update (and this note) has been provided by WFDC, some of which had been provided to them by others (such as Worcestershire County Council, and other statutory providers). This information was not provided in a subcontractor role, and in accordance with HDH's instructions this information has not been challenged or independently verified.

3.13 HDH confirms that ample time was allowed for to undertake both the 2017 Viability Assessment and the 2018 Viability Update.

Strategic Sites

4.1 The 2018 Viability Update considered the following Strategic Sites:

Tal	ble 4.1 Strategic Sites for Testing	- 2018
Site Reference	Name	No of Dwellings
Kidderminster East		
OC/13	Land at Stone Hill North	900
OC/6	R/O Offmore	300
Kidderminster North		
WFR/WC/15	Lea Castle Hospital	600
WFR/WC/32	Lea Castle East	360
WFR/WC/33	Lea Castle West	470
WFR/WC/34	Lea Castle North	0 - Employment Allocation
Kidderminster Town		
BW/1	Churchfields	300
BW/2	Limekiln Bridge	80
Stourport		
AKR/20	Carpets of Worth	170
MI/38	School Site Coniston Crescent	100
Bewdley		
WA/BE/1	Stourport Road Triangle	100
WA/BE/3	Catchems End	76
Total	7 11 04 0040 V 1 11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	3,456

Source: Table 3.1, 2018 Viability Update

4.2 The best estimate of the strategic infrastructure and mitigation costs at that time was:

Tabl	e 4.2 Strategic Sites	s106 Costs - 2018	
	No of Dwellings		Cost Per Dwelling
Kidderminster East			
Land at Stone Hill North	900	£12,534,791	£13,928
R/O Offmore	300	£4,996,562	£16,655
Kidderminster North			
Lea Castle Hospital	600	£7,075,751	£11,793
Lea Castle East	360	£4,836,575	£13,435
Lea Castle West	470	£6,126,982	£13,036
Kidderminster Town			
Churchfields	300	£2,501,266	£8,338
	2,930	£38,071,927	£12,994

Source: Table 7.1, 2018 Viability Update

- 4.3 These costs were officers' best estimates as at July 2018.
- 4.4 The Council has now refined the list of strategic sites to be taken forward into the Local Plan, and with this the strategic infrastructure and mitigation costs have also been updated.

Tal	ole 4.3 Strategic Sites for Testing –	2019
Site Reference	Name	No of Dwellings
Kidderminster East		
OC/13N	Land at Stone Hill North	1,100
OC/6	R/O Offmore	300
Kidderminster North		
WFR/WC/15	Lea Castle Hospital	600
WFR/WC/32	Lea Castle East	300
WFR/WC/33	Lea Castle West	400
WFR/WC/34	Lea Castle North	100
Total and Averages		2,800

Source: WFDC May 2019

- 4.5 The site WFR/WC/15, Lea Castle Hospital, has been granted planning consent, but is included now for completeness.
- 4.6 The updated best estimate of the strategic infrastructure and mitigation costs is now:

Table	4.4 Strategic Sites s	106 Costs - 2019	
	No of Dwellings		Cost Per Dwelling
Kidderminster East			
Land at Stone Hill North	1,100	£22,391,869.44	£20,356.24
R/O Offmore	300	£6,776,939.65	£22,589.80
Kidderminster North			
Lea Castle Hospital	600	£7,967,918.83	£13,279.86
Lea Castle East	300	£4,408,698.42	£14,695.66
Lea Castle West	400	£5,785,585.22	£14,463.96
Lea Castle North	100	£1,653,234.81	£16,532.35
	2,800	£48,984,246.37	£17,494.37

Source: WFDC May 2019

4.7 On a per unit basis there has been a notable increase in the costs for some sites:

Table 4.5 Chang	e in Strategic S	ites s106 Cost	ts – 2018 to 20	19
	2018	2019	Diffe	rence
Kidderminster East				
Land at Stone Hill North	£13,928	£20,356.24	£6,428.24	46%
R/O Offmore	£16,655	£22,589.80	£5,934.80	36%
Kidderminster North				
Lea Castle Hospital	£11,793	£13,279.86	£1,486.86	13%
Lea Castle East	£13,435	£14,695.66	£1,260.66	9%
Lea Castle West	£13,036	£14,463.96	£1,427.96	11%
Lea Castle North		£16,532.35	N/A	

Source: May 2019

- 4.8 The modelling and analysis set out in the 2018 Viability update has been updated based on the above information. All other inputs have been held, unchanged as in the 2018 Viability Update. The following tables are directly comparable to those in the 2018 Viability Update.
- 4.9 The Lea Castle East element of the Kidderminster North site includes 7ha of employment space. This area has not been included in the modelling. As in the 2018 Viability Update the modelling is based on the assumptions of a density of 35 units/net ha and a net developable area of 60%. The effect of modelling on the basis of a 65% and 70% net developable area are also considered later in this note.

Table 4.5 Strategi	c Sites Model	ling Assumpt	ions - 2019	
	No of Dwellings	Gross Area 60% net	Net Area 35/ha	Total Site Area
Kidderminster East				
Land at Stone Hill North	1,100	52.38	31.43	57.10
R/O Offmore	300	14.29	8.57	28.36
Kidderminster North				
Lea Castle Hospital	600	28.57	17.14	48.40
Lea Castle East	300	14.29	8.57	19.90
Lea Castle West	400	19.05	11.43	24.50
Lea Castle North	100	4.76	2.86	11.50
	2,800	133.33	80.00	189.76

Source: WFDC May 2019

- 4.10 Several other changes have been made within the emerging Plan, so this opportunity is taken to update the modelling to ensure that these changes are reflected in the analysis.
 - a. Development is now required to include electric charging points for cars. Several years ago such points cost in the region of £1,000/unit, however, the costs have dropped substantially, and are now a little under £300/unit. This cost has been modelled.
 - b. There is a new policy requirement that new development '... should incorporate the energy from renewable or low carbon sources equivalent to at least 10% of predicted energy requirements ...'.

WFDC is not specifically seeking standards that are over and above those set out in National Building Regulations, these requirements do not specifically require construction to increased standards. This policy has been interpreted on a Fabric First basis – whereby building to higher standards, a 10% reduction in usage above the requirements of current Building Regulations is achieved. This is a relatively modest requirement that can be met though a range of solutions, including additional insulation, the installation of solar panels, or the use of district heating schemes.

It is timely to note that building to higher standards that result in lower running costs does result in higher values².

The Government produced regular updates on the costs of building to these increased standards up to when they were cancelled at the time of the Summer 2015 Budget. In this study a cost of £1,750 /dwelling has been modelled in this regard.

c. In the 2017 Viability Assessment it was assumed that all new development would be to Lifetime Homes standards. This policy requirement has been updated '... all major

² See *EPCs & Mortgages, Demonstrating the link between fuel affordability and mortgage lending* as prepared for Constructing Excellence in Wales and Grwp Carbon Isel / Digarbon Cymru (funded by the Welsh Government) and completed by BRE and *An investigation of the effect of EPC ratings on house prices* for Department of Energy & Climate Change (June 2013)

housing development proposals to contribute towards providing 20% of the total housing requirement to meet the higher access standards of Part M Building Regulations (Access to and use of buildings), (Category 2 M4(2), accessible and adaptable dwelling);and a further 1% of the overall number of housing units to meet Category 3 M4(3), wheelchair user dwellings standards ...'.

The additional costs of the further standards (as set out in the draft Approved Document M amendments included at Appendix B4³) are set out below. The key features of the 3 level standard (as summarised in the DCLG publication *Housing Standards Review – Final Implementation Impact Assessment* (DCLG, March 2015)⁴ reflect accessibility as follows:

- Category 1 Dwellings which provide reasonable accessibility
- Category 2 Dwellings which provide enhanced accessibility and adaptability
- Category 3 Dwellings which are accessible and adaptable for occupants who use a wheelchair.

The additional cost of a wheelchair adaptable dwelling based on the Wheelchair Housing Design Guide for a 3 bed house, is taken to be £10,111 per dwelling⁵. The additional cost of Category 2 is taken to be £521⁶ (this compares with the £1,097 cost for the Lifetime Homes Standard).

The modelling has been updated to reflect this changed requirement.

- 4.11 Before presenting the results, it is important to stress that the results of the appraisals do not, in themselves, determine policy. The results of this update are one of a number of factors that the Council will consider, including the Council's track record in delivering affordable housing.
- 4.12 As in the earlier work, the appraisals use the residual valuation approach they are designed to assess the value of the site after taking into account the costs of development, the likely income and a developers' return. The Residual Value represents the maximum bid for the site where the payment is made in a single tranche on the acquisition of a site. In order for the proposed development to be described as viable, it is necessary for the Residual Value to exceed the Existing Use Value (EUV) by a satisfactory margin.
- 4.13 The initial appraisals are based on the full policy requirements, including the 30% affordable housing requirement. A range of scenarios are then tested.

 $^{^3\} https://www.gov.uk/government/publications/access-to-and-use-of-buildings-approved-document-m$

 $https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/418414/15032\\ 7_-HSR_IA_Final_Web_Version.pdf$

⁵ Paragraph 153 Housing Standards Review – Final Implementation Impact Assessment (DCLG, March 2015).

⁶ Paragraph 157 Housing Standards Review – Final Implementation Impact Assessment (DCLG, March 2015).

- 4.14 As set out above, for each development type the Residual Value is calculated. The results are presented per gross hectare to allow comparison between sites. In the tables in this chapter the results are colour coded using a simple traffic light system:
 - a. **Green Viable** where the Residual Value per hectare exceeds the indicative Benchmark Land Value (BLV) per hectare (being the EUV +).
 - b. Amber Marginal where the Residual Value per hectare exceeds the EUV but not the BLV per hectare. These sites should not be considered as viable when measured against the test set out – however, depending on the nature of the site and the owner, they may come forward.
 - c. Red Non-viable where the Residual Value does not exceed the EUV.
- 4.15 It is important to note that a report of this type applies relatively simple assumptions that are broadly reflective of an area to make an assessment of viability. The fact that a site is shown as viable does not necessarily mean that it will come forward and vice versa. An important part of any final consideration of viability will be relating the results of this study to what is actually happening on the ground in terms of development and what planning applications are being determined and on what basis.

Base Appraisals – full current policy requirements

4.16 The initial appraisals are based on the full policy requirements of the emerging Local Plan. The main assumptions are summarised as follows:

a) Affordable Housing 30% (10% as Intermediate to Buy and 20% Social Rent).

b) Environmental Standards 20% Accessible and Adaptable, 1% Wheelchair accessible.

Car Charging Points

10% Carbon Reduction

c) CIL and s106 As follows for the Strategic Sites:

Name	Total	£/unit
Kidderminster East		
Land at Stone Hill North	£22,391,869.44	£20,356.24
R/O Offmore	£6,776,939.65	£22,589.80
Kidderminster North		
Lea Castle Hospital	£7,967,918.83	£13,279.86
Lea Castle East	£4,408,698.42	£14,695.66
Lea Castle West	£5,785,585.22	£14,463.96
Lea Castle North	£1,653,234.81	£16,532.35

Table 4.6 Residual Values

30% Affordable, s106 £2,000/unit / from IDP.

201	2018 Viability Update	a										
					Units	Existing U	Existing Use Value	Benchmark Land Value	Land Value	Resi	Residual Value (£)	E)
						£/ha	£ site	£/ha	£ site	Gross ha	Net ha	Site
Site 1	Land at Stone Hill North Kidderminst	er East	Green	Agricultural	006	20,000	857,143	374,000	16,028,571	76,182	126,970	3,264,933
Site 2	Site 2 R/O Offmore	Kidderminster East	Green	Agricultural	300	20,000	285,714	374,000	5,342,857	154,585	257,642	2,208,362
Site 3	Site 3 Lea Castle Hospital	Kidderminster North Mixed		Mixed	009	350,000	10,000,000	420,000	12,000,000	-11,184	-18,640	-319,543
Site 4	Site 4 Lea Castle East	Kidderminster North Green		Agricultural	360	20,000	342,857	374,000	6,411,429	200,291	333,818	3,433,559
Site 5	Site 5 Lea Castle West	Kidderminster North Green		Agricultural	470	20,000	447,619	374,000	8,370,476	95,108	158,513	2,128,610
Site 6	Site 6 Churchfields	Kidderminster Town	Brown	PDL	300	450,000	5,125,500	540,000	6,150,600	4,680	6,219	53,302
Jun	June 2019											
					Units	Existing U	Existing Use Value	Benchmark Land Value	Land Value	Resi	Residual Value (£)	Ξ)
						£/ha	£ site	£/ha	£ site	Gross ha	Net ha	Site
Site 1	Land at Stone Hill North Kidderminst	ter East	Green	Agricultural	1,100	20,000	1,047,619	374,000	19,590,476	-54,055	-90,092	-2,831,467
Site 2	Site 2 R/O Offmore	Kidderminster East	Green	Agricultural	300	20,000	285,714	374,000	5,342,857	34,731	57,886	496,163
Site 3	Site 3 Lea Castle Hospital	Kidderminster North Mixed		Mixed	009	350,000	10,000,000	420,000	12,000,000	-45,396	-75,661	-1,297,040
Site 4	Lea Castle East	Kidderminster North Green		Agricultural	300	20,000	285,714	374,000	5,342,857	184,522	307,536	2,636,025
Site 5	Lea Castle West	Kidderminster North Green		Agricultural	400	20,000	380,952	374,000	7,123,810	66,313	110,521	1,263,099
Site 6	Lea Castle North	Kidderminster North Green		Agricultural	100	20,000	95,238	374,000	1,780,952	55,434	92,390	263,970
	2											

Source: HDH (June 2019). This table is directly comparable with Table 10.1 in the 2018 Viability Update

- 4.17 Across the sites the increased strategic infrastructure and mitigation costs results in a fall in the Residual Value when considered on a £/ha basis indicating a fall in viability. Bearing in mind the increase in the strategic infrastructure and mitigation costs this chapter, this is to be expected.
- 4.18 In the following tables, the Residual Value is compared with the BLV. The BLV being an amount over and above the EUV that is sufficient to provide the willing landowner with a premium to induce them to sell the land for development as set out in Chapter 6 above.

	Table 4.7 Residua	l Values Compared to	o Benchmark	Land Value	
	30	0% Affordable, s106 fr	om IDP.		
			EUV	BLV	Residual Value
		2018 Viability Upda	ate		
Site 1	Land at Stone Hill North	Kidderminster East	20,000	374,000	76,182
Site 2	R/O Offmore	Kidderminster East	20,000	374,000	154,585
Site 3	Lea Castle Hospital	Kidderminster North	350,000	420,000	-11,184
Site 4	Lea Castle East	Kidderminster North	20,000	374,000	200,291
Site 5	Lea Castle West	Kidderminster North	20,000	374,000	95,108
Site 6	Churchfields	Kidderminster Town	450,000	540,000	4,680
Site 1					
Site 1	Land at Stone Hill North	Kidderminster East	20,000	374,000	-54,055
Site 2	R/O Offmore	Kidderminster East	20,000	374,000	34,731
Site 3	Lea Castle Hospital	Kidderminster North	350,000	420,000	-45,396
Site 4	Lea Castle East	Kidderminster North	20,000	374,000	184,522
Site 5	Lea Castle West	Kidderminster North	20,000	374,000	66,313
Site 6	Lea Castle North	Kidderminster North	20,000	374,000	55,434

Source: HDH (June 2019) This table is directly comparable with Table 10.3 in the 2018 Viability Update

- 4.19 The above results are less good to those in the 2018 Viability Update, this is because of the greater level of developer contributions now being sought.
- 4.20 The 2019 NPPF refers to 'deliverable' sites and includes a new definition:

Deliverable

To be considered deliverable, sites for housing should be available now, offer a suitable location for development now, and be achievable with a realistic prospect that housing will be delivered on the site within 5 years. In particular:

- a) sites which do not involve major development and have planning permission, and all sites with detailed planning permission should be considered deliverable until permission expires, unless there is clear evidence that homes will not be delivered within 5 years (for example because they are no longer viable, there is no longer a demand for the type of units or sites have long term phasing plans).
- b) where a site has outline planning permission for major development, has been allocated in a development plan, has a grant of permission in principle, or is identified on a brownfield register, it

should only be considered deliverable where there is clear evidence that housing completions will begin on site within 5 years.

- 4.21 When considering these results, it is important to note that the strategic infrastructure and mitigation costs are officers' best estimates as at May 2019 and tend to be maximum costs, based on worst case scenarios. This cautious approach is appropriate at this stage of the plan-making process, but it will be necessary to keep these under review as the process continues. It is expected that some of the costs will less than those modelled in this note.
- 4.22 The results highlight the challenges often found in delivering large sites with high infrastructure costs. These results are consistent with the 2017 Viability Assessment and 2018 Viability Update. Based on the current assumptions, if these Strategic Sites are to be expected to bear their own full s106 costs and 30% affordable housing, none of the sites generate a Residual Value above the Benchmark Land Value, so can not be considered as being viable.
- 4.23 The options open to the Council are explored below. In any event, as in the earlier work, it is recommended that the Council continues to engage with the owners in line with paragraph 10-006-20190509 of the updated PPG.

Plan makers should engage with landowners, developers, and infrastructure and affordable housing providers to secure evidence on costs and values to inform viability assessment at the plan making stage.

It is the responsibility of site promoters to engage in plan making, take into account any costs including their own profit expectations and risks, and ensure that proposals for development are policy compliant. Policy compliant means development which fully complies with up to date plan policies...

4.24 Similar advice is set out in the Harman Guidance (page 23):

Landowners and site promoters should be prepared to provide sufficient and good quality information at an early stage, rather than waiting until the development management stage. This will allow an informed judgement by the planning authority regarding the inclusion or otherwise of sites based on their potential viability.

No Policy Requirements

4.25 The following appraisals show the Residual Value where the Council's policy requirements for affordable housing, the £2,000/unit base s106 cost on the typologies and the strategic infrastructure costs of the Strategic Sites are removed:

	Table 4.7 Residual \	/alues Compared to		Land Value	
			EUV	BLV	
Site 1	Land at Stone Hill North	Kidderminster East	20,000	374,000	682,327
Site 2	R/O Offmore	Kidderminster East	20,000	374,000	881,747
Site 3	Lea Castle Hospital	Kidderminster North	350,000	420,000	574,039
Site 4	Lea Castle East	Kidderminster North	20,000	374,000	880,432
Site 5	Lea Castle West	Kidderminster North	20,000	374,000	720,507
Site 6	Lea Castle North	Kidderminster North	20,000	374,000	801,819

Source: HDH (June 2019) This table is directly comparable with Table 10.4b in the 2018 Viability Update

4.26 All six sites are shown to be viable on this basis, providing evidence that with policy flex the sites can be deliverable.

Affordable Housing

4.27 The requirement for affordable housing is a key policy in the Plan, and is one of the principal costs applied to development. In the following table, the Strategic Sites are assumed to bear their full strategic infrastructure and mitigation costs and the affordable housing requirement is varied.

Table 4.9 Residential Development – Residual Values Compared to Viability (£/ha)

Varied Affordable Housing (35% Intermediate / 65% Social Rent), s106 as per IDP

	30%	-49,500	39,298	-40,803	188,978	70,719	59,816
	25%	16,003	110,631	23,785	258,661	136,584	128,176
	20%	78,764	181,419	86,112	328,343	202,139	196,536
	15%	141,526	251,101	148,439	467,709 398,026	266,581	264,896
	10%	204,288	320,784	210,765	467,709	331,023	333,257
	2%	266,049	390,467	272,728	537,391	395,464	401,617
BLV Residual Value	%0		20,000 374,000 460,149 390,467 320,784	333,793	20,000 374,000 607,074 537,391	20,000 374,000 459,906 395,464 331,023	20,000 374,000 469,977 401,617 333,257
BLV		20,000 374,000 327,507	374,000	420,000	374,000	374,000	374,000
EUV		20,000	20,000	350,000	20,000	20,000	20,000
	AFFORDABLE %	Kidderminster East	Kidderminster East	Kidderminster North 350,000 420,000 333,793 272,728 210,765 148,439	Kidderminster North	Kidderminster North	Kidderminster North
		Land at Stone Hill North Ki	Site 2 R/O Offmore	Lea Castle Hospital	Lea Castle East	Lea Castle West	Site 6 Lea Castle North
		Site 1	Site 2	Site 3	Site 4	Site 5	Site 6

Source: HDH (June 2019) This table is directly comparable with Table 10.5 in the 2018 Viability Update

- 4.28 As in the 2017 Viability Assessment and the 2018 Viability Update, the appraisals indicate that the delivery of the Strategic Sites is challenging and suggest that the sites are unable to deliver affordable housing and their full estimated strategic infrastructure and mitigation requirements. The relationship between affordable housing and developer contributions is explored later in this chapter.
- 4.29 The Council is concerned about the 'affordability' of affordable housing when provided as Affordable Rent. The above modelling is based on the Social Rent tenure (where the rents are lower than in the Affordable Rent tenure) as this reflects the nature of need in the District. This is a different approach to that taken in the 2017 Viability Assessment where the affordable housing for rent was assumed to be under the Affordable Rent tenure. The value of Social Rent is less than that of Affordable Rent, so specifying Social Rent results in reduced Residual Values and lower viability.
- 4.30 In the following tables the results of appraisals are set out for scenarios where all the affordable housing is as either Affordable Rent, Social Rent or Intermediate Housing.

Table 4.10 Residential Development – Residual Values Compared to Viability (£/ha) Affordable Housing Mixes, Full S106. 40% 40% 40% 964 -215,49 64.45 -311.59 -159. -199 -38 30% 30% -145.1629 9 20% 19.819 20% 444.206 199. 24 86 10% 436,515 10% 378,715 525,640 10% 386.987 390,220 180.120 473,997 Residual Value % % 460,149 607,074 459,906 %0 %0 %0 %0 460,149 607,074 459,906 %0 469,977 Value 460,149 607,074 459,906 Residual Value %|% 507 333.793 469,977 126 469 374,000 BLV BLV BLV 000 374,000 420,000 374,000 374,000 374,000 000 420,000 374,000 374,000 374,000 80. 374,000 420,000 374,000 374,000 374,000 374, 374, 374, 20,000 20,000 20,000 20,000 20,000 20,000 20,000 20,000 20,000 20,000 20,000 20,000 20,000 350,000 20,000 20,000 350,000 350,000 Affordable Rent % Affordable Rent % Affordable Rent % Intermediate Housing % Intermediate Housing % ntermediate Housing % Social Rent % Kidderminster North North Kidderminster East East Kidderminster North North Kidderminster East Kidderminster East Kidderminster North Kidderminster East North Kidderminster East Kidderminster s106, Varied Affordable Tenure Varied Affordable Tenure Varied Affordable Tenure Lea Castle Hospital ea Castle Hospital -ea Castle Hospital Land at Stone Hill and at Stone Hill and at Stone Hill ea Castle North ea Castle North ea Castle West ea Castle North ea Castle West East ea Castle West ea Castle East R/O Offmore R/O Offmore R/O Offmore ea Castle ea Castle s106, s106, Site 6 Site 2 S Site 2 က Site 4 Site 6 က S က 4 2 9 Site 1 Site 2 Site 2 Site ! Site Site Site Site Site Site Site Full

Source: HDH (June 2019) This table is directly comparable with Table 10.6c in the 2018 Viability Update

- 4.31 With a 20% affordable housing requirement, the Residual Value is about £75,000/ha higher with Affordable Rent rather than Social Rent. With a 30% requirement the Residual Value is about £115,000/ha higher with Affordable Rent rather than Social Rent.
- 4.32 In the previous section it was established that a requirement for all the affordable housing to be delivered as Social Rent rather than Affordable Rent depresses the Residual Value. The Council are now considering three alternative mixes. A range of affordable housing products

can be useful in an area and that at least 10% of the housing on site should be to affordable housing to buy (as per Paragraph 64 the 2019 NPPF). Various mixes of affordable housing are considered below.

Table 4.11 Residential Development – Residual Values Compared to Viability (£/ha)
Impact of Affordable Mix, Full s106.

Affordable Rent % 33% 90% 80% 70% 60% 10% 20% 30% 40%														
## AFFORDABLE N. 1074	Full s10	6, Varied Affordable MI	X											
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Scotal Rent % 33% 39% 50% 80% 70% 60% 50%														
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Intermediate Housing % 37%							000/	000/	700/	000/	90%	80%	70%	60%
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Stee 1			Affordable Rent %			33%	90%	80%	70%	60%				
Stee 1		Inte				33%	10%		30%	40%	10%	20%	30%	40%
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Site 1 Lea Castile Flass pital Kiddeminister North 30,000 420,000 106,913 106,815 118,762 212,900 139,056 24,2332 59,944 77,356 34,858 148,645 1	Site 1	Land at Stone Hill North	Kidderminster East	20,000	374,000	98,769	100,406	110,165	119,923	129,682	36,661	53,502	70,344	87,185
Site 1 Land at Stone Hill North Kidderminster North 20,000 374,000 29,937 351,248 381,578 371,908 382,236 282,781 301,008 319,431 337,252 210,745 318,685 32,585 32,876 301,008 319,431 337,252 310,748 319,008 319,431 337,252 310,748 319,008 319,431 337,252 310,748 319,008 319,431 337,252 310,748 319,008 319,431 337,252 310,748 319,008 319,431 337,252 319,431 319,008 319,008	Site 2	R/O Offmore	Kidderminster East	20,000	374,000	202,592	204,324	214,653	224,981	235,310	136,295	154,562	172,506	190,331
Site 5 Lea Castle West Kidderminster North 20,000 374,000 229,594 224,267 234,246 244,223 254,291 158,386 170,041 193,559 210,745 170,245 187,772 205,305 205,004 243,500 243,995 253,491 152,718 170,245 187,772 205,305 205,301 205,30	Site 3		Kidderminster North	350,000			,		128,909			,-		
Site 1 Land at Stone Hill North Kidderminster North 20,000 374,000 219,536 225,004 234,500 243,995 253,491 152,718 170,245 167,772 205,300	Site 4	Lea Castle East	Kidderminster North	20,000		349,517	351,249	361,578	371,906		283,781	301,606	319,431	337,256
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Size Land at Stone Hill North Kidderminster North 20,000 374,000 167,756 168,925 163,761 175,631 187,500 199,369 734,003 95,312 117,221 139,335 139,400 140,400				20,000	374,000	219,536	225,004	234,500	243,995	253,491	152,718	170,245	187,772	205,300
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Site 3 Lea Castle Hospital Kidderminster North 350,000 420,000 -129,922 -126,233 -104,242 -82,252 -60,492 -271,344 -231,930 -193,978 -156,027 Site 4 Lea Castle East Kidderminster North 20,000 374,000 90,838 94,389 115,560 136,730 157,395 -46,787 -8,451 29,171 65,707 Site 5 Lea Castle West Kidderminster North 20,000 374,000 -20,624 -17,029 4,403 25,140 45,565 -160,854 -122,710 -84,567 -46,423					, , , , , ,			,						-90,016
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														-46,423
			Kidderminster North	20,000			-23,124	-3,198	16,728	36,555	-177,432		-101,306	-64,475

Source: HDH (June 2019) This table is directly comparable with Table 10.7c in the 2018 Viability Update

4.33 The results show the challenges of delivering the full strategic infrastructure and mitigation requirements together with affordable housing.

Differing affordable housing requirements and different levels of developer contributions

4.34 To assist the Council to understand the relationship impact on viability of different levels of affordable housing, we have run further appraisals with affordable housing from 0% to 30% where the affordable housing is provided as 65% Social Rent / 35% Intermediate Housing (being the Council's preference). 2 further scenarios have also been run where the affordable housing is provided as 65% Affordable Rent / 35% Intermediate Housing and 50% Social Rent / 50% Intermediate Housing. All other matters are as in the base appraisals and subject to the full policy requirements as in the tables above:

Table 4.12a Residual Values – Varied Affordable Housing and Developer Contributions (£/ha) (65% Social Rent / 35% Intermediate Housing) £25,000 £25,00 413.57 460.521 £22.500 390,838 £22,500 £22,500 £20,000 £20,000 £20,000 £20,000 507,467 437, 554,413 £17,500 £17.500484,730 £17,500 404,756 415,048 450,169 500,735 461,994 £15,000 601,359 531,676 £15.000463,308 420.923 385,727 393,626 392,311 495,581 550,915 £12,500 508,940 £12.500 440,572 464.524 648,305 £12,500 431,140 439,257 601,096 476,552 532,736 385,210 557,200 540,994 £10,000 487,518 396,015 508.125 695,251 555,886 464,376 486,203 446. 586,407 651,277 521,965 582,916 457,523 514,556 672.514 534,464 742,168 £7,500 146 602,832 533,149 446,196 551.727 438,357 428, £7, £7, £7, 631,412 580,095 438,494 496,377 567,377 651,092 502,936 483,584 788,256 649,778 £5,000 581,410 595.328 £5,000 £5.000696,585 548,348 614,918 638,930 751,638 £2,500 528,812 612,342 546,557 834,344 675,960 £2,500 467,746 697,900 628,356 627,041 £ 577 683, 454 593,273 665,098 801,819 % 574,039 675,109 673,794 596,738 682,327 880,432 720.507 10% 15% Residual Residual 621.074 656 890 Residua 451,908 Residual 811, 374,000 374,000 420,000 374,000 374,000 374,000 374,000 374,000 374,000 374,000 420,000 BLV ,000 374,000 BLV 374,000 BLV ,000 374,000 374,000 374,000 374,000 420,000 374,000 420, 20,000 350,000 20,000 20,000 20,000 EUV 350,000 EUS 350,000 20,000 Kiddeminster East Kiddeminster North Kidderminster North Kidderminster North Kiddeminster North Kiddeminster North AFFORDABLE % Developer Contributions Kiddeminster North AFFORDABLE % Developer Contributions Kiddeminster East Kiddeminster East Developer Contributions Kiddeminster North Kiddeminster East Kiddeminster East AFFORDABLE Kidderminster **Kidderminster** Developer Varied Developer Contributions Varied Developer Contributions Varied Developer Contributions Varied Developer Contributions Lea Castle Hospital Lea Castle Hospital Lea Castle Hospital Lea Castle Hospita and at Stone Hill and at Stone Hill Land at Stone Hill R/O Offmore Lea Castle East Lea Castle West Lea Castle North Lea Castle East Lea Castle West Lea Castle North a Castle West a Castle North a Castle West a Castle North Lea Castle East Lea Castle East Stone I Ħ ea Lea ea ea Site 1 Site 2 Site 4 Site 5 Site 6 Site 4 Site 3

Source: HDH (June 2019) This table is directly comparable with Table 10.9a in the 2018 Viability Update

Table 4.12b Residual Values – Varied Affordable Housing and Developer Contributions (£/ha) (65% Social Rent / 35% Intermediate Housing) £22,500 E22,500 £20,000 £20,000 £20,000 £17,500 £17,500 £15,000 £15,000 54,234 £12,500 £12,500 £12,500 £10,000 417,835 £7,500 463,466 500 500 377,836 464,781 £7, £7, 428.016 £5,000 £5,000 £2,500 487,676 558,673 419,465 478.197 488,990 417,993 £2, 557, £2, 604,304 464,878 528,378 605,619 535.936 Value 464,939 466.254 391,657 436,701 Residual Residua 374,000 374,000 374,000 374,000 420,000 374,000 374,000 BLV 374,000 BLV BLV 374,000 374,000 374,000 350,000 20,000 350,000 20,000 20,000 20,000 20,000 20,000 EUS EUV 20,000 20,000 20, Kiddeminster North Kiddeminster North Kidderminster North North North Kidderminster North Kidderminster North Kidderminster North Developer Contributions idderminster North Kidderminster North Kiddeminster East Kiddeminster East Kiddeminster East Kiddeminster East Kiddeminster East AFFORDABLE AFFORDABLE AFFORDABLE Kiddeminster N Kiddeminster N *r*eloper Developer Varied Developer Contributions Varied Developer Contributions Varied Developer Contributions Lea Castle Hospital Lea Castle East Lea Castle West Lea Castle North a Castle Hospital a Castle Hospital a Castle East and at Stone Hill and at Stone Hill and at Stone Hill Castle West Castle West Lea Castle North Castle North R/O Offmore R/O Offmore ea ea ea a Site 2 Site 5 Site 6 Site 2

Source: HDH (June 2019) This table is directly comparable with Table 10.9b in the 2018 Viability Update

Table 4.13a Residual Values – Varied Affordable Housing and Developer Contributions (£/ha) (65% Affordable Rent / 35% Intermediate Housing) £25,000 £25,000 460,521 461.835 £22,500 403,020 £22,500 £22,500 393,780 £20,000 £20,000 392,465 .281 £20,000 £20,000 400,373 449,966 508. 451 £17,500 £17,500 450,554 496,912 395,245 439,411 404,756 £17,500 440,726 381,910 450,169 £15,000 486,357 543,858 £15,000 445,426 428,856 601,359 £15,000 487,672 390.118 430.171 397 495,581 550,915 590,804 £12,500 £12,500 649,620 £12,500 592.119 648,305 495,607 534,618 533,303 440.298 477,117 390,234 464, 442, 601,096 637,750 581,564 294,406 580,249 540,994 545,788 £10,000 £10,000 696,566 639.065 435,647 490.479 407.716 457. 488, 382 435, 586,407 651,277 168 500 451,317 481,060 £7,500 686,011 684,696 533,733 627,195 401,113 551, £7, £7, 501, £7, 628, 631,412 731,380 788,256 674,141 £5,000 494,919 £5,000 444,714 526,472 590.840 675,456 579,1 834,344 675,960 479,450 777,468 £2,500 538,520 ,088 720,591 £2,500 488,316 835,659 588,725 696,330 571,885 663,586 623,924 664,901 721, 430, ξ, 638, 641, 720,507 823,556 475,315 766,680 881,747 824.870 880,432 668,472 582,122 616,437 691,202 15% 531.917 Residual Residual 767,994 Residual 374,000 374,000 420,000 374,000 420,000 374,000 374,000 420,000 374,000 374,000 BLV BLV 374,000 BLV BLV 374,000 000 374,000 374,000 374,000 374,000 374,000 420, 20,000 20,000 350,000 20,000 20,000 20,000 350,000 20,000 20,000 20,000 20,000 EUV EUV 20,000 EUV 20,000 EUV 20, Kiddeminster East Kiddeminster North AFFORDABLE % Kidderminster North Kidderminster North Kiddeminster North Kiddeminster East Developer Contributions Kidderminster North Kidderminster North Developer Contributions Kiddeminster North Developer Contributions Kiddeminster East Kiddeminster East Kiddeminster East Kiddeminster East Kidderminster East AFFORDABLE AFFORDABLE AFFORDABLE Developer Varied Developer Contributions Varied Developer Contributions North Varied Developer Contributions North Varied Developer Contributions North Lea Castle Hospital Lea Castle East Lea Castle West a Castle Hospital a Castle East ea Castle Hospital ea Castle East Castle Hospital Land at Stone Hill and at Stone Hill and at Stone Hill and at Stone Hill Lea Castle West Lea Castle North Lea Castle East Lea Castle West Castle West Castle Nortl Lea Castle North Castle North R/O Offmore R/O Offmore ea ea ea ea ea Site 6 Site 2 Site 3 Site 4 Site 5 Site 6 Site 5 Site 2

Table 4.13b Residual Values – Varied Affordable Housing and Developer Contributions (£/ha) (65% Affordable Rent / 35% Intermediate Housing) £25,000 £22,500 £22,500 £22.500 £20,000 £20,000 9,444 £20,000 £17,500 £17,500 £17,500 £15,000 £15,000 £15,000 £12,500 £12,500 £12,500 418,301 465,247 £10,000 £10,000 £10.000409,061 407.747 466, £7,500 430,043 200 456,007 454,693 513, £7, £7, £5,000 559,139 502,953 424,915 £5,000 501,639 394, 560, 445, £2,500 438,111 607,40′ 606,085 466,538 530,404 £2,500 387,906 548,585 413,864 £2,500 549,899 492, 491, £0 481,712 652,927 511,950 654,241 Value 596,845 Value 20% 595.531 Residual 25% Residual 30% 374,000 374,000 420,000 374,000 374,000 374,000 374,000 374,000 374,000 ,000 BLV 374,000 420,000 374,000 374,000 420,000 350,000 20,000 20,000 20,000 20,000 EUV 20,000 350,000 350,000 Developer Contributions orth Kidderminster East Kidderminster East Kiddeminster North Kiddeminster North Kiddeminster North Kiddeminster North AFFORDABLE % Kiddeminster North Kiddeminster North Developer Contributions Kidderminster North AFFORDABLE % Developer Contributions rth Kidderminster East Kidderminster North Kiddeminster North Kiddeminster North Kiddeminster East Kiddeminster East Kiddeminster East AFFORDABLE Varied Developer Contributions Varied Developer Contributions Varied Developer Contributions North Lea Castle Hospital Lea Castle Hospital Lea Castle Hospital Land at Stone Hill R/O Offmore Stone Hill Stone Hill Lea Castle East Lea Castle West Lea Castle North Lea Castle East Lea Castle West Lea Castle North a Castle East a Castle West Lea Castle North R/O Offmore and at Land at Site 4 Site 5 Site 1 Site 2 Site 3 Site 3

Table 4.14a Residual Values – Varied Affordable Housing and Developer Contributions (£/ha) (50% Social Rent / 50% Intermediate Housing) £25,000 £25,000 460,521 397,523 461.835 £22,500 £22,500 £22,500 398.837 £20,000 £20,000 382,785 99,360 445.783 £20,000 381,470 £20,000 400,373 444,469 508. £17,500 450,554 491,415 £17,500 492.729 388.766 428,416 404,756 £17,500 429,731 450,169 £15,000 539.675 £15,000 438,947 601,359 £15,000 538,361 476,677 475,362 377.160 412,364 495,581 550,915 585,307 437,597 £12,500 649,620 £12,500 £12,500 648,305 586,621 522,308 427.340 459,310 523,623 379,613 460.625 489, 464, 409, 601,096 540,994 539,309 £10,000 569,254 £10,000 696,566 633.567 632,253 483,010 570,569 425,025 397,560 452, 477 629,199 586,407 651,277 680,513 £7,500 483 168 528,422 589,489 500 617,515 616,200 470,438 385,878 441,161 551,7 £7, £7, 496, £7, 527. 631,412 663,146 788,256 £5,000 £5,000 429,479 600,148 484,762 664,461 457.866 601,463 515,851 577.882 709,758 834,344 675,960 £2,500 528,364 £2,500 835,659 583,647 772,051 689,851 561,263 648,409 647,094 503.279 473,081 ξ, 638, 628, 720,507 464,752 755,846 818,139 881,747 627,248 663,245 678,244 Residual 880,432 819.454 571,965 605,983 15% 516.682 Residua Residual 757,161 Residual 374,000 374,000 374,000 420,000 374,000 420,000 374,000 374,000 420,000 374,000 374,000 374,000 BLV BLV BLV BLV 374,000 000 374,000 374,000 374,000 374,000 374,000 420, 20,000 20,000 350,000 20,000 20,000 20,000 20,000 350,000 20,000 20,000 E S EUV 20,000 EUV 20,000 EUV 20,000 20, Kiddeminster East Kiddeminster North Kiddeminster North Kidderminster North Kidderminster North Kiddeminster North Kiddeminster North Kiddeminster North Kiddeminster North Kidderminster North Kidderminster North Kiddeminster North Kiddeminster East Developer Contributions Kidderminster North Kidderminster North Developer Contributions Kiddeminster North Developer Contributions Kiddeminster East Kiddeminster East Kiddeminster East Kiddeminster East AFFORDABLE (Kidderminster East AFFORDABLE AFFORDABLE AFFORDABLE Developer Varied Developer Contributions Varied Developer Contributions North Varied Developer Contributions North Varied Developer Contributions North North Lea Castle Hospital Lea Castle East Lea Castle West a Castle Hospital a Castle East ea Castle Hospital ea Castle East Castle Hospital Land at Stone Hill and at Stone Hill and at Stone Hill and at Stone Hill Lea Castle East Lea Castle West Lea Castle West Lea Castle North Castle West Castle Nortl Castle Nortl Castle North R/O Offmore R/O Offmore ea ea ea ea ea ea Site 6 Site 2 Site 3 Site 4 Site 5 Site 6 Site 5 Site 2

Table 4.																																evelope sing)	r
	Γ			£25,000	21,054	162,896	-111,412	161,582	32,690	52,862					£25,000	-37,334	98,439	-171,879	97,124	-28,418	-11,538					£25,000	-98,242	33,956	-232,346	32,642	-92,244	-76,369	
				£22,500	65,723	209,842	-61,734	208,528	79,244	103,042					£22,500	9,276	146,614	-121,708	145,300	19,988	40,929					£22,500	-49,930	82,132	-182,175	80,817	-41,884	-23,717	
				£20,000	110,392	256,788	-13,121	255,474	125,798	153,223					£20,000	53,945	193,790	-71,628	192,475	66,542	91,436					£20,000	-2,822	130,307	-132,004	128,992	7,102	28,936	
				£17,500	155,061	303,734	34,171	302,420	172,352	203,404					£17,500	98,614	240,736	-23,015	239,421	113,096	141,616					£17,500	42,168	177,738	-81,833	176,423	53,841	79,829	
				£15,000	199,730	350,680	80,501	349,366	218,232	253,585					£15,000	143,284	287,682	24,741	286,367	159,650	191,797					£15,000	86,837	224,684	-32,909	223,369	100,395	130,009	
				£12,500	243,392	397,626		396,312		303,765					£12,500	187,953	334,628	71,072	333,313	205,660	241,978					£12,500	131,	271,630	15,312	270,315	146,949	180,190	
				£10,000	286,994	444,572		443,258		353,946					£10,000	231,711	381,574	117,403	380,259		292,158				- 1	£10,000	176,175	318,576	61,643	317,261	193,088	230,371	
				£7,500	330,595	491,518		490,204		404,127					005',23	275,312	428,520	163,733	Ľ	296	342,339					£7,500	220,029	365,522	107,973	364,207	238,501	280,551	
) £5,000	374,197	538,464				3 454,307					000'53 (318,914	475,466	_	7 474,151		392,520) £5,000	_	412,468	154,304	9 411,153	3 283,914	330,732	
		•			4					504,488			- 4		£2,500	362,515	522,412	255,594			442,700			0		£2,500		459,414		458,099	329,326	380,913	
	/ Residua	Value	70%	£0	461,3	632,356		631,042		554,669		/ Residua		72%	03	406,116	569,358	300,821			492,881		/ Residual	Value	30%			506,360			374,739	431,094	
	, BLV				374,000	374,000				374,000		\ N				374,000	374,000	420,000			374,000		, BLV									374,000	
	EUV		,			_	350,000	ס,000 ו	000,000 ر	20,000		FIN		\o	-		-				000,000 ا		EUV		,o			20,000		000,000			
			AFFORDABLE %	Developer Contributions	Kiddeminster East	Kiddeminster East	Kiddeminster North	Kiddeminster North	Kiddeminster North	Kiddeminster North				AFFORDABLE %	Developer Contributions	Kiddeminster East	Kiddeminster East	Kiddeminster North	Kiddeminster North	Kiddeminster North	Kiddeminster North				AFFORDABLE %	Developer Contributions	Kiddeminster East	Kiddeminster East	Kiddeminster North	Kiddeminster North	Kiddeminster North	Kiddeminster Nort	
Varied Developer Contributions				Dev	Land at Stone Hill North Kidderminster East	R/O Offmore	lospital	Lea Castle East		Lea Castle North	Varied Developer Contributions				Dev	Land at Stone Hill North Kidderminster East	R/O Offmore	Lea Castle Hospital				Varied Developer Contributions				Dev	e Hill Nort	R/O Offmore	Lea Castle Hospital	Lea Castle East	Lea Castle West	Lea Castle North	
Varied					Site 1	Site 2	Site 3	Site 4	Site 5	Site 6	Varied D					Site 1	Site 2	Site 3	Site 4	Site 5	Site 6	Variod	5				Site 1	Site 2	Site 3	Site 4	Site 5	Site 6	

4.35 In considering the above it is necessary to consider the level of the full strategic infrastructure and mitigation costs. As set out earlier, in this note, the worst case scenario of s106 costs lies in the range of £13,000/unit to £23,000/unit. Looking at the 25% affordable housing scenario the mix where the affordable housing for rent is delivered as Affordable Rent rather than Social

Rent generates higher Residual Values. This change increases the ability of a scheme to make developer contributions by £2,500/unit or so, compared where the affordable housing for rent is provided as Social Rent. The results are broadly similar where the mix is 50% Social Rent / 50% Intermediate Housing, as to where the mix is 65% Affordable Rent / 35% Intermediate Housing.

- 4.36 Whilst a tenure changes on their own are not sufficient to 'tip' any of the sites from unviable to viable, it does show that some flexibility in this regard can greatly assist in improving the viability of the sites.
- 4.37 As set out above, the results do give rise to some concerns about the delivery of the sites, if they are to be expected to bear their full s106 costs. Whilst these results are from high level appraisals, carried out under the 2019 NPPF and updated PPG, the Council should be cautious about proceeding with sites unless there is further evidence to demonstrate the deliverability of the schemes.

25% Affordable Housing Targets

4.38 In the 2018 Viability Update it was recommended that the overall affordable housing target be reduced to 25%. The base appraisals have been rerun with a 25% housing requirement. The updated appraisals are based on the full policy requirements of the emerging Local Plan. The main assumptions are summarised as follows and the results are directly comparable to those in Tables 4.6 and 4.7 at the start of this chapter.:

a) Affordable Housing 25% (35% as Intermediate to Buy and 65% Social Rent).

b) Environmental Standards 20% Accessible and Adaptable 1% Wheelchair accessible

Car Charging Points

10% Carbon Reduction

c) CIL and s106 As follows for the Strategic Sites:

Name	Total	£/unit
Kidderminster East		
Land at Stone Hill North	£12,534,791	£13,928
R/O Offmore	£4,996,562	£16,655
Kidderminster North		
Lea Castle Hospital	£7,075,751	£11,793
Lea Castle East	£4,836,575	£13,435
Lea Castle West	£6,126,982	£13,036
Kidderminster Town		
Churchfields	£2,501,266	£8,338

Table 4.13	Re	esi	de	en	tia	al	De	ev	elop	m	en	t ·	-	Re	si	dı	ıal	Valu	ues	;		
	2	25%	%	Af	fo	rd	ab	le	, s10	6	frc	m			·.							
	(5)	Site	6,626,522	3,428,469	1,927,612	4,880,097	3,893,833	1,129,518		(£)	Site	838,228	1,580,448	679,566	3,695,152	2,601,603	610,361					
	Residual Value (£)	Net ha	257,698	399,988	112,444	474,454	289,966	131,777		Residual Value (Net ha	26,671	184,386	39,641	431,101	227,640	213,626					
	Resi	Gross ha	154,619	239,993	67,466	284,672	173,980	99,168		Resi	Gross ha	16,003	110,631	23,785	258,661	136,584	128,176					
	eshold	£ site	16,028,571	5,342,857	12,000,000	6,411,429	8,370,476	6,150,600		plouse	£site	19,590,476	5,342,857	12,000,000	5,342,857	7,123,810	1,780,952					
	Viability Threshold	£/ha	1	374,000			374,000			Viability Threshold	£/ha	374,000 19					374,000					
	Value	£ site	857,143	285,714	10,000,000	342,857	447,619	5,125,500		Value	£ site	1,047,619	285,714	10,000,000	285,714	380,952	95,238					
	Existing Use Value	£/ha	20,000			20,000	20,000	450,000		Existing Use Value	£/ha	20,000		350,000 1	- 1	20,000	20,000					
	Units		006	300	009	360	470	300		Units		1,100	300	009	300	400	100					
			Agricultural	Agricultural	Mixed	Agricultural	Agricultural	PDL				Agricultural	Agricultural	Mixed	Agricultural	Agricultural	Agricultural					
			Green	Green								Green	Green				_					
			Land at Stone Hill North Kidderminster East	Kidderminster East	Kidderminster North Mixed	Kidderminster North Green	Kidderminster North Green	Kidderminster Town Brown				Land at Stone Hill North Kidderminster East	Kidderminster East	Kidderminster North Mixed	Kidderminster North Green	Kidderminster North Green	Kidderminster North Green					
2018 Viability Undate			e Hill North									e Hill North										
Viability				R/O Offmore	Lea Castle Hospital	Lea Castle East	Lea Castle West	Churchfields	June 2019			Land at Stor	R/O Offmore	Lea Castle Hospital		Lea Castle West	Lea Castle North					
2018			Site 1	Site 2	Site 3	Site 4	Site 5	Site 6	June			Site 1	Site 2	Site 3	Site 4	Site 5	Site 6					

Source: HDH (June 2019) This table is directly comparable with Table 10.10 in the 2018 Viability Update

4.39 In the following table, the Residual Value is compared with the Benchmark Land Value.

Table 4.14 Residential Development – Residual Values Compared to Benchmark Land Value

25% Affordable Housing (35% Intermediate / 65% Social Rent), s106 as per IDP.

			Alternative Use Value	Benchmark Land Value	Residual Value
		2018 Viability Updat	te		
Site 1	Land at Stone Hill North	Kidderminster East	20,000	374,000	154,619
Site 2	R/O Offmore	Kidderminster East	20,000	374,000	239,993
Site 3	Lea Castle Hospital	Kidderminster North	350,000	420,000	67,466
Site 4	Lea Castle East	Kidderminster North	20,000	374,000	284,672
Site 5	Lea Castle West	Kidderminster North	20,000	374,000	173,980
Site 6	Churchfields	Kidderminster Town	450,000	540,000	99,168
		June 2019			
Site 1	Land at Stone Hill North	Kidderminster East	20,000	374,000	16,003
Site 2	R/O Offmore	Kidderminster East	20,000	374,000	110,631
Site 3	Lea Castle Hospital	Kidderminster North	350,000	420,000	23,785
Site 4	Lea Castle East	Kidderminster North	20,000	374,000	258,661
Site 5	Lea Castle West	Kidderminster North	20,000	374,000	136,584
Site 6	Lea Castle North	Kidderminster North	20,000	374,000	128,176

Source: HDH (June 2019) This table is directly comparable with Table 10.12 in the 2018 Viability Update

4.40 If these Strategic Sites are to be expected to bear their own full s106 costs and 25% affordable housing, none of the sites generate a Residual Value above the Benchmark Land Value. Whilst a lowering of the affordable housing requirement from 30% to 25% on its own is not sufficient to 'tip' any of the sites from unviable to viable, it does show that some flexibility in this regard can greatly assist in improving the viability of the sites.

Development Density

4.41 In the run up to this note the Council has continued its deliberations around open space requirements. The above modelling is based on the assumption of a 60% net developable area. This is a reduction from 65% used earlier in the plan-making process (and a change that has the impact of reducing viability). In this context paragraph 122 of the 2019 NPPF is relevant.

Achieving appropriate densities

- 122. Planning policies and decisions should support development that makes efficient use of land, taking into account:
 - a) the identified need for different types of housing and other forms of development, and the availability of land suitable for accommodating it;
 - b) local market conditions and viability;

- the availability and capacity of infrastructure and services both existing and proposed –
 as well as their potential for further improvement and the scope to promote sustainable
 travel modes that limit future car use;
- d) the desirability of maintaining an area's prevailing character and setting (including residential gardens), or of promoting regeneration and change; and
- e) the importance of securing well-designed, attractive and healthy places.
- 4.42 It is clear that one of the factors to determine the density of planned development is viability.
- 4.43 The following analysis shows the results of a further set of appraisals run with a 65% and a 70% net developable area. In this analysis the number of units and net development area is unchanged.

Table 4.15 Effect of a greater net developed area

25% Affordable Housing (35% Intermediate / 65% Social Rent), s106 as per IDP.

750 / 000				7 0	Residual		
30% Allordable	ordable nousing		\O	DLV	Value		
	ad tan	NET DEVELOPABLE AREA			%09	% 29	%0 2
Site 1	Land at Stone Hill North	Stone Hill North Kidderminster East	20,000	374,000	-54,055	-58,560	-63,064
Site 2	R/O Offmore	Kidderminster East	20,000	374,000	34,731	37,626	40,520
Site 3	Lea Castle Hospital	Kidderminster North	350,000	420,000	-45,396	-49,179	-52,962
Site 4	Lea Castle East	Kidderminster North	20,000	374,000	184,522	199,899	215,275
Site 5	Lea Castle West	Kidderminster North	20,000	374,000	66,313	71,839	77,365
Site 6	Lea Castle North	Kidderminster North	20,000	374,000	55,434	60,053	64,673
25% Affordable	ordable Housing		EUV	BLV	Residual Value		
	NET DE	NET DEVELOPABLE AREA			%09	62 %	%0 2
Site 1	Land at Stone Hill North	Stone Hill North Kidderminster East	20,000	374,000	16,003	17,336	18,670
Site 2	R/O Offmore	Kidderminster East	20,000	374,000	110,631	119,851	129,070
Site 3	Lea Castle Hospital	Kidderminster North	350,000	420,000	23,785	25,767	27,749
Site 4	Lea Castle East	Kidderminster North	20,000	374,000	258,661	280,216	301,771
Site 5	Lea Castle West	Kidderminster North	20,000	374,000	136,584	147,966	159,348
Site 6	Lea Castle North	Kidderminster North	20,000	374,000	128,176	138,857	149,538

Source: HDH (June 2019)

4.44 A 5% increase in the net developable area results in an increase in Residual Values of about 8% and 10% in the net developable area results in an increase in Residual Values of about 16.5%. Whilst this change on its own is not sufficient to 'tip' any of the sites from unviable to viable, it does show that some flexibility in this regard can greatly assist in improving the viability of the sites.

Impact of Change in Values and Costs

- 4.45 It is important that, whatever policies are adopted, the Plan is not unduly sensitive to future changes in prices and costs. In this report, the analysis is based on the build costs produced by BCIS. As well as producing estimates of build costs, BCIS also produce various indices and forecasts to track and predict how build costs may change over time. The BCIS forecasts an increase in prices of 10.08% over the next 3 years⁷. We have tested a scenario with increases in build costs.
- 4.46 As set out in Chapter 4, we are in a current period of uncertainty in the property market. We have tested five price change scenarios, minus 10% and 5%, and plus 15%, 10% and 5%. In this analysis, we have assumed all other matters in the base appraisals remain unchanged. It is important to note that, in the following table, only the costs of construction and the value of the market housing are altered.

⁷ See Table 1.1 (Page 7) of in *Quarterly Review of Building Prices* (Issue No 149 – June 2018)

Table 4.16 Impact of Price and Cost Change

25% Affordable Housing (35% Intermediate / 65% Social Rent), s106 as per IDP.

			EUV	BLV	Residual Value	/alue							
		BCIS			+15%	+10%	*45			0.00%			
		Residential Values						-10.00%	-2.00%	0.00%	% 5+	+10%	+15%
9	60% Net Developed Area												
Site 1	Land at Stone Hill North Kiddermi	Kidderminster East	20,000	374,000	-405,323	-256,641	-118,381	-290,989	-134,348	16,003	-118,381	296,331	434,388
Site 2	R/O Offmore	Kidderminster East	20,000	374,000	-303,224	-160,991	-22,213	-210,594	-46,020	110,631	-22,213	411,878	561,949
Site 3	Lea Castle Hospital	Kidderminster North	350,000	420,000	-429,475	-269,941	-121,097	-291,614	-131,107	23,785	-121,097	315,195	458,560
Site 4	Lea Castle East	Kidderminster North	20,000	374,000	-139,579	-1,548	130,326	-49,161	107,638	258,661	130,326	558,803	708,725
Site 5	Lea Castle West	Kidderminster North	20,000	374,000	-281,712	-136,538	4,593	-170,944	-12,049	136,584	4,593	426,004	570,158
Site 6	Site 6 Lea Castle North	Kidderminster North	20,000	374,000	-307,299	-157,993	-12,104	-197,856	-31,222	128,176	-12,104	439,900	595,762
9	65% Net Developed Area												
Site 7	Site 7 Land at Stone Hill North Kiddermii	Kidderminster East	20,000	374,000	-439,100	-278,028 -128,246	-128,246	-315,238	-145,544	17,336	17,336 -128,246	321,026	470,587
Site 8	R/O Offmore	Kidderminster East	20,000	374,000	-328,493	-174,407	-24,065	-228,143	-49,855	119,851	-24,065	446,201	608,778
Site 9	Lea Castle Hospital	Kidderminster North	350,000	420,000	-465,264	-292,436	-131,189	-315,915	-142,033	25,767	-131,189	341,461	496,773
Site 10	Lea Castle East	Kidderminster North	20,000	374,000	-151,210	-1,677	141,187	-53,257	116,608	280,216	141,187	605,370	767,786
Site 11	Lea Castle West	Kidderminster North	20,000	374,000	-305, 188	-147,916	4,976	-185,190	-13,053	147,966	4,976	461,505	617,671
Site 12	Lea Castle North	Kidderminster North	20,000	374,000	-332,908	-171,159	-13,113	-214,344	-33,824	138,857	-13,113	476,558	645,408
7.	75% Net Developed Area												
Site 13	Site 13 Land at Stone Hill North Kiddermii	Kidderminster East	20,000	374,000	-472,877	-299,415	-138,111	-339,487	-156,740	18,670	-138,111	345,720	506,786
Site 14	R/O Offmore	Kidderminster East	20,000	374,000	-353,762	-187,823	-25,916	-245,693	-53,689	129,070	-25,916	480,524	655,607
Site 15	Lea Castle Hospital	Kidderminster North	350,000	420,000	-501,054	-314,931	-141,280	-340,216	-152,959	27,749	-141,280	367,727	534,986
Site 16	Lea Castle East	Kidderminster North	20,000	374,000	-162,842	-1,806	152,047	-57,354	125,578	301,771	152,047	651,936	826,846
Site 17	Lea Castle West	Kidderminster North	20,000	374,000	-328,664	-159,294	5,359	-199,435	-14,058	159,348	5,359	497,005	665,184
Site 18	Lea Castle North	Kidderminster East	20,000	374,000	-358,516 -184,326	-184,326	-14,121	-230,832	-36,426	149,538	-14,121	513,216	695,055

Source: HDH (June 2019) This table is directly comparable with Table 10.14 in the 2018 Viability Update

4.47 The analysis demonstrates that a relatively small increase in build costs will adversely impact on viability, although this is unlikely to be sufficient to impact on the deliverability of the Plan.

Conclusions on Strategic Sites

- 4.48 Inevitably the increase in strategic infrastructure and mitigation costs has caused the viability of these Strategic Sites to worsen. There are several policy changes that could be made that would improve viability.
 - a. To consider increasing the numbers on units on the sites although this will also impact on the infrastructure and mitigation requirements.
 - b. To consider other sources of funding (for example from HIF bits)
 - c. Reconsider the preference for social rent rather than affordable rent.
 - d. Reconsider the strategic infrastructure and mitigation requirements.
 - e. Reconsider the overall affordable housing requirements.
 - f. Reconsider the density requirements.
- 4.49 It is beyond the scope of a viability assessment to recommend which of these, either individually or in combination may be appropriate in the Wyre Forest situation.
- 4.50 In any event, as in the earlier work, it is recommended that the Council continues to engage with the owners in line with paragraph 10-006-20190509 of the updated PPG.

Plan makers should engage with landowners, developers, and infrastructure and affordable housing providers to secure evidence on costs and values to inform viability assessment at the plan making stage.

It is the responsibility of site promoters to engage in plan making, take into account any costs including their own profit expectations and risks, and ensure that proposals for development are policy compliant. Policy compliant means development which fully complies with up to date plan policies...

4.51 Similar advice is set out in the Harman Guidance (page 23):

Landowners and site promoters should be prepared to provide sufficient and good quality information at an early stage, rather than waiting until the development management stage. This will allow an informed judgement by the planning authority regarding the inclusion or otherwise of sites based on their potential viability.

HDH Planning & Development Ltd 19th June 2019