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## Additional Papers Audit Committee

### Agenda Item 5: External Audit Finding Report for WFDC 2021-22 Accounts

## Agenda Item 6: Statement of Accounts 2021-22

6pm Wednesday, 23 November 2022 Council Chamber Wyre Forest House Finepoint Way Kidderminster







## The Audit Findings for Wyre Forest District Council

Year ended 31 March 2022

November 2022



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The contents of this report relate only to the matters which have come to our attention, which we believe need to be reported to you as part of our audit planning process. It is not a comprehensive record of all the relevant matters, which may be subject to change, and in particular we cannot be held responsible to you for reporting all of the risks which may affect the Council or all weaknesses in your internal controls. This report has been prepared solely for your benefit and should not be quoted in whole or in part without our prior written consent. We do not accept any responsibility for any loss occasioned to any third party acting, or refraining from acting on the basis of the content of this report, as this report was not prepared for, nor intended for, any other purpose.

This Audit Findings presents the observations arising from the audit that are significant to the responsibility of those charged with governance to oversee the financial reporting process, as required by International Standard on Auditing (UK) 260. Its contents have been discussed with management and the Audit Committee.

Laurelin Griffiths For Grant Thornton UK LLP November 2022

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## **1. Headlines**

This table summarises the key findings and other matters arising from the statutory audit of Wyre Forest District Council ('the Council') and the preparation of the Council's financial statements for the year ended 31 March 2022 for those charged with governance.

#### **Financial Statements**

Under International Standards of Audit (UK) (ISAs) and the National Audit Office (NAO) Code of Audit Practice ('the Code'), we are required to report whether, in our opinion:

- the Council's financial statements give a true and fair view of the financial position of the Council and its income and expenditure for the year; and
- have been properly prepared in accordance with the CIPFA/LASAAC code of practice on local authority accounting and prepared in accordance with the Local Audit and Accountability Act 2014.

We are also required to report whether other information published together with the audited financial statements (including the Annual Governance Statement (AGS), Narrative Report is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated.

Our audit work was undertaken during July-November. Our findings are summarised within this report. We have identified no changes to the financial statements that have resulted in an adjustment to the Council's overall Comprehensive Income and Expenditure Statement. Audit adjustments are detailed in Appendix C. We have also raised recommendations for management as a result of our audit work in Appendix A. Our follow up of recommendations from the prior year's audit are detailed in Appendix B.

Our work is substantially complete, although as set out below, the work is not yet complete in relation to two of our significant risk areas. However, at this point we do not anticipate that these are likely to raise significant matters of concern or to significantly delay the completion of our work. It should be noted that we are awaiting the assurance letter from the pension fund auditor, and we cannot directly influence the timing of that letter and it may require us to undertake further procedures as part of the council audit.

There are no matters of which we are aware that would require modification of our audit opinion Appendix E, subject to the following outstanding matters;

- completion of our work on business rates provisions
- · finalisation of our work on property plant and equipment
- finalisation of our work on the pension fund including receipt of the letter for assurance from the pension fund auditors
- final senior management quality review processes;
- receipt of management representation; and
- · review of the final set of financial statements

We have concluded that the other information to be published with the financial statements is consistent with our knowledge of your organisation and the financial statements we have audited.

Our anticipated audit report opinion will be unqualified.

We will provide the audit committee with a verbal update on the matters above.

## **1. Headlines**

#### Value for Money (VFM) arrangements

<ul> <li>Under the National Audit Office (NAO) Code of Audit Practice ('the Code'), we are required to consider whether the Council has put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources. Auditors are now required to report in more detail on the Council's overall arrangements, as well as key recommendations on any significant weaknesses in arrangements identified during the audit.</li> <li>Auditors are required to report their commentary on the Council's arrangements under the following specified criteria: <ul> <li>Improving economy, efficiency and effectiveness;</li> <li>Financial sustainability; and</li> <li>Governance</li> </ul> </li> </ul>	We have not yet completed all of our VFM work and so are not in a position to issue our Auditor's Annual Report. An audit letter explaining the reasons for the delay was issued on 21 September 2022. This is in line with the National Audit Office's revised deadline, which requires the Auditor's Annual Report to be issued no more than three months after the date of the opinion on the financial statements. As part of our work, we considered whether there were any risks of significant weakness in the Council's arrangements for securing economy, efficiency and effectiveness in its use of resources. We did not identify any significant risks as part of our planning. Our work on this risk is underway and we expect to issue our report early next year.
Statutory duties	
The Local Audit and Accountability Act 2014 ('the Act') also requires us to:	We have not exercised any of our additional statutory powers or duties.
• report to you if we have applied any of the additional powers and duties ascribed to us under the Act; and	We expect to certify the completion of the audit upon the completion of our work on the Council's VFM arrangements, which will be reported in our Annual Auditor's report in February 2023.
• to certify the closure of the audit.	
Significant Matters	We did not encounter any significant difficulties or identify any significant matters arising during our audit.

## **2. Financial Statements**

#### Overview of the scope of our audit

This Audit Findings Report presents the observations arising from the audit that are significant to the responsibility of those charged with governance to oversee the financial reporting process, as required by International Standard on Auditing (UK) 260 and the Code of Audit Practice ('the Code'). Its contents have been discussed with management and the Audit Committee.

As auditor we are responsible for performing the audit, in accordance with International Standards on Auditing (UK) and the Code, which is directed towards forming and expressing an opinion on the financial statements that have been prepared by management with the oversight of those charged with governance. The audit of the financial statements does not relieve management or those charged with governance of their responsibilities for the preparation of the financial statements.

#### Audit approach

Our audit approach was based on a thorough understanding of the Council's business and is risk based, and in particular included:

- An evaluation of the Council's internal controls environment, including its IT systems and controls;
- Substantive testing on significant transactions and material account balances, including the procedures outlined in this report in relation to the key audit risks

We have not had to alter our audit plan, as communicated to you in May 2022.

In July 2022 we provided an update to the Audit Committee on our vfm assessment, where we reported:

We have not identified any risks of significant weaknesses from our initial planning work. We will continue our review of your arrangements, including reviewing your Annual Governance Statement, before we issue our auditor's annual report.

We have not identified any risks during our VFM work to date.

#### Conclusion

We have substantially completed our audit of your financial statements and subject to outstanding queries being resolved, we anticipate issuing an unqualified audit opinion following the Audit Committee meeting on 23 November 2022, as detailed in Appendix E.

#### Acknowledgements

We would like to express our appreciation to the Finance team for their support in completing our audit work.

## **2. Financial Statements**

#### Our approach to materiality

The concept of materiality is fundamental to the preparation of the financial statements and the audit process and applies not only to the monetary misstatements but also to disclosure requirements and adherence to acceptable accounting practice and applicable law.

Materiality levels remain the same as reported in our audit plan in May 2022

We detail in the table our determination of materiality for Wyre Forest District Council.

	Council Amount (£000)	Qualitative factors considered
Materiality for the financial statements	1,000	At planning, we determined materiality to be 1.9% of the prior year gross expenditure for the prior year. This is because we consider the council to be relatively low risk due to its size and complexity. At final accounts stage we judged to keep materiality at the same level as at planning.
Performance materiality	750	This is based on 75% of materiality. This is because finance management remains relatively stable and we have not identified significant matters in the prior year audit.
Trivial matters	50	This is based on 5% of materiality.
Materiality for senior officer disclosures	10	We consider this note to be sensitive and of particular interest to the users of the accounts



## 2. Financial Statements - Significant risks

Significant risks are defined by ISAs (UK) as risks that, in the judgement of the auditor, require special audit consideration. In identifying risks, audit teams consider the nature of the risk, the potential magnitude of misstatement, and its likelihood. Significant risks are those risks that have a higher risk of material misstatement.

This section provides commentary on the significant audit risks communicated in the Audit Plan.

Risks identified in our Audit Plan	Commentary
Management override of controls	We have:
	<ul> <li>We have:</li> <li>evaluated the design effectiveness of management controls over journals</li> <li>analysed the journals listing and determined the criteria for selecting high risk unusual journals</li> <li>identified and tested unusual journals made during the year and the accounts production stage for appropriateness and corroboration</li> <li>gained an understanding of the accounting estimates and critical judgements applied by management and considered their reasonableness</li> <li>From our risk assessment we identified 55 journals that met our testing criteria. There were some delays due to the quality of evidence provided being inconsistent but following enquiries and provision of further corroboration evidence we were satisfied that all journals tested were appropriate.</li> <li>Following further enquiries around bank journals we identified that the bank income journals are more frequent than we commonly see. This was a matter we reported on in prior years. We consider that postings in relation to bank income are higher risk and thus we have gained an in depth understanding of how these journals.</li> <li>Bank income should be automatically integrated into Agresso (and approved electronically prior to posting in case of error) to avoid the manual process of producing BIFF Files from the Bank Statement and manually uploading into Agresso. These BIFF files are not currently authorised prior to being posted, therefore this gives scope for manipulation of the BIFF File before it is posted to the Ledger.</li> <li>Management has confirmed that the current implementation of the new cash receipting/income management system</li> </ul>
	encompasses the automatic processing of bank statements and will negate the necessity for bank income journals and substantially eliminates this risk. Management also consider that that the timely preparation and review of the bank reconciliation mitigates against this perceived risk
	There were no other matters from the journal testing or any other audit procedures that provided us with concern over management override of control.

## 2. Financial Statements - Significant risks

#### **Risks identified in our Audit Plan**

Commentary

#### Improper revenue recognition (rebutted)

Under ISA (UK) 240 there is a rebuttable presumed risk that revenue may be misstated due to the improper recognition of revenue.

This presumption can be rebutted if the auditor concludes that there is no risk of material misstatement due to fraud relating to revenue recognition.

At planning we considered the risk factors set out in ISA240 and the nature of the revenue streams at the Council, and we determined that the risk of fraud arising from revenue recognition can be rebutted, because:

- · there is little incentive to manipulate revenue recognition
- opportunities to manipulate revenue recognition are very limited

We have not changed our assessment since planning and no specific procedures were planned.

Our testing has included sample testing on a sample basis of income including:

- Income from fees and charges, and
- Grant income (including grants received on advance).
- Council tax and business rates income

Our testing has included agreement back to primary documents and receipts, and for grant income, where appropriate, we have agreed to grant determination letters to confirm that the income is correctly classified within the accounts.

• the culture and ethical frameworks of local authorities, including Wyre Forest District No particular matters have arisen from our other general audit procedures in relation to revenue. Council mean that all forms of fraud are seen as unacceptable.

#### The expenditure cycle includes fraudulent transactions (rebutted)

Practice Note 10: Audit of Financial Statements of Public Sector Bodies in the United Kingdom (PN10) states:

"As most public bodies are net spending bodies, then the risk of material misstatement due to fraud related to expenditure may be greater than the risk of material misstatements due to fraud related to revenue recognition". Public sector auditors therefore need to consider whether they have any significant concerns about fraudulent financial reporting of expenditure which would need to be treated as a significant risk for the audit.

At planning we rebutted this presumed risk for Wyre Forest District Council because:

expenditure is well controlled and the Council has a strong control environment; and

the Council has clear and transparent reporting of its financial plans and financial position to the Council.

We therefore do not consider this to be a significant risk for Wyre Forest District Council

We have not changed our assessment since planning and no specific procedures were planned.

We have used the expenditure by nature note within the accounts to break down expenditure into the various expenditure streams. The nature of our testing has then been driven by the type of expenditure.

Key types of expenditure has included:

- Employee remuneration
- Housing benefit expenditure
- Other expenditure, and
- Capital expenditure

Our testing approaches have included agreement to primary records, and substantive analytical procedures.

No significant matters have arisen from our other general audit procedures in relation to expenditure.

## **2. Financial Statements - Significant risks**

#### **Risks identified in our Audit Plan**

#### Commentary

#### Valuation of land and buildings

The Council revalue its land and buildings on a rolling fiveyearly basis. This valuation represents a significant estimate by management in the financial statements due to the size of the numbers involved and the sensitivity of this estimate to changes in key assumptions. Additionally, management will need to ensure the carrying value in the Council's financial statements is not materially different from the current value at the financial statements date, where a rolling programme is used.

We have identified valuation of land and buildings, particularly revaluations and impairments, as a significant risk, which was one of the most significant assessed risks of material misstatement.

#### We have:

- evaluated management's processes and assumptions for the calculation of the estimate, the instructions issued to valuation experts and the scope of their work;
- evaluated the competence, capabilities and objectivity of the valuation expert;
- written to the valuer to confirm the basis on which the valuation was carried out;
- challenged the information and assumptions used by the valuer to assess completeness and consistency with our understanding, the Council's valuer's report and the assumptions that underpin the valuation;
- tested revaluations made during the year to see if they had been input correctly into the Council's asset register; and
- evaluated the assumptions made by the valuer for those assets revalued at 31 March 2022. For any assets not formally revalued in year we will assess how management has satisfied themselves that these assets are not materially different to the current value at the year end.

As part of our audit testing we sought additional information from the valuer to support the key assumptions in the valuation Three areas where further information was sought and resolved satisfactorily are set out below:

**Properties valued on the basis of depreciated replacement costs:** We made specific enquiries of both management and the valuer on the basis of the valuation of Wyre Forest House, in view of our perception that some of the property is either currently vacant, is advertised for rental or is occupied by third parties. Management provided an analysis of the current occupancy and the valuer also made reference to the current occupancy of the building in his valuation and therefore is clearly sighted on its use. We accept that it is not unreasonable, and it is in line with the Code, for the building to be regarded as specialist in its entirety and to be valued at DRC. Management should consider whether a disclosure within the significant estimates would be appropriate, reflecting management intention to review the use of the building (and others) in the coming financial year which could potentially have a material impact on the valuation of PPE.

**Existing use value:** Several of the council assets are valued on the basis of income and yield – this includes the property portfolio assets, car parks and industrial units. Additional evidence was sought to support the basis of income.

**Surplus properties:** The accounts reflect £2m additions in year to surplus assets. This reflects the properties purchased on Worcester Street that have been acquired with the intention of demolition as part if the town centre redevelopment. We challenged management on the classification of these assets as surplus. We considered CIPFA guidance and judgements made by the valuer and are satisfied that whilst it is unusual for an asset purchased in the year to be classified as surplus, it is not unreasonable for management to determine this as the appropriate classification and basis for valuation.

We have yet to finalise our work in this area.

## 2. Financial Statements - Significant risks

#### **Risks identified in our Audit Plan**

Commentary

We have:

#### Valuation of pension fund net liability

The Council's pension fund net liability, as reflected in its balance sheet as the net defined benefit liability, represents a significant estimate in the financial statements. The pension fund net liability is considered a significant estimate due to the size of the numbers involved (£57.4m) in the Council's balance sheet) and the sensitivity of the estimate to changes in key assumptions.

The methods applied in the calculation of the IAS 19 estimates are routine and commonly applied by all actuarial firms in line with the requirements set out in the Code of practice for local government accounting (the applicable financial reporting framework). We have therefore concluded that there is not a significant risk of material misstatement in the IAS 19 estimate due to the methods and models used in their calculation.

The source data used by the actuaries to produce the IAS 19 estimates is provided by administering authorities and employers. We do not consider this to be a significant risk as this is easily verifiable.

The actuarial assumptions used are the responsibility of the entity but should be set on the advice given by the actuary. A small change in the key assumptions (discount rate, inflation rate, salary increase and life expectancy) can have a significant impact on the estimated IAS 19 liability. In particular the discount and inflation rates, where our consulting actuary has indicated that a 0.1% change in these two assumptions would have approximately 2% effect on the liability. In addition a 1 year change in life expectancy would have a 4% change in liability. We have therefore concluded that there is a significant risk of material misstatement in the IAS 19 estimate due to the assumptions used in their calculation. With regard to these assumptions we have therefore identified valuation of the Council's pension fund net liability as a significant risk.

### • updated our understanding of the processes and controls put in place by management to ensure that the Council's pension fund net liability is not materially misstated and evaluate the design of the associated controls;

- evaluated the instructions issued by management to their management expert (an actuary) for this estimate and the scope of the actuary's work;
- assessed the competence, capabilities and objectivity of the actuary who carried out the Council's pension fund valuation;
- assessed the accuracy and completeness of the information provided by the Council to the actuary to estimate the liability;
- tested the consistency of the pension fund asset and liability and disclosures in the notes to the core financial statements with the actuarial report from the actuary;
- undertaken procedures to confirm the reasonableness of the actuarial assumptions made by reviewing the report of the consulting actuary (as auditor's expert) and performing any additional procedures suggested within the report; and
- obtained assurances from the auditor of the Worcestershire County Council Pension Fund as to the controls surrounding the validity and accuracy of membership data; contributions data and benefits data sent to the actuary by the pension fund and the fund assets valuation in the pension fund financial statements.

Our audit work has not identified any issues in respect of valuation of the pension fund liability. We have yet to receive the formal IAS19 report from the pension fund auditor but the draft report has been shared and we do not anticipate that there will be any significant matters that will impact on our audit of WFDC. However we are unable to finalise our work in this area until received.

# 2. Financial Statements – new issues and risks

This section provides commentary on new issues and risks which were identified during the course of the audit that were not previously communicated in the Audit Plan and a summary of any significant deficiencies identified during the year.

Issue	Commentary	Auditor view
Recognition and Presentation of Grant Income	The majority of grants received in the year (£7m) were regarded as agency grants. These are where the council is	No matters have arisen from our other general audit
<ul> <li>The Council receives a number of glants and</li> <li>contributions and is required to follow the requirements</li> <li>set out in sections 2.3 and 2.6 of the Code. The main</li> <li>considerations are to determine whether the Council is</li> <li>acting as principal or agent, and if there are any</li> <li>conditions outstanding (as distinct from restrictions) that</li> <li>would determine whether the grant be recognised as a</li> <li>receipt in advance or income. The Council also needs to</li> <li>assess whether grants are specific, and hence credited to</li> <li>service revenue accounts, or of a general or capital</li> <li>nature in which case they are credited to taxation and</li> </ul>		procedures in relation to revenue.
	on behalf of government with no influence over eligibility and only year end balances such as creditors for return of	Grant income is fairly stated
	For non- specific grants these are reflected in taxation and grants line of the CIES and service specific grants are reflected 'above the line' in services expenditure.	
non-specific grant income	No matters of concern have arisen from our work.	

# 2. Financial Statements – key judgements and estimates

This section provides commentary on key estimates and judgements inline with the enhanced requirements for auditors.

#### Significant judgement or estimate

#### Summary of management's approach

Land and Building valuations – £62.7m (p/y £59.8m) Surplus assets £2.1m (p/y £0.2m) Assets under construction £1.7m (p/y 0.8m) The Council valued the majority of its assets during 2021/22. All properties within the portfolio were inspected between October 2020 and May 2022 by a qualified RICS Registered Valuers from Avison Young. The properties were externally inspected with properties with a value in excess of £1m being internally inspected. A full valuation was also undertaken in 2020/21.

Assumption	Value £000	Key assumptions
Specialised (DRC)	25,857	Build costs, floor areas, obsolescence
Non specialised (EUV)	40,386	Market Rentals, yields, capital values
Other (Fair value)	2,895	Capital values (market)
total	69,139	

Other land and buildings comprises £25.8m of specialised assets including Wyre Forest House, and the leisure centre, which are required to be valued at depreciated replacement cost (DRC) at year end, reflecting the cost of a modern equivalent asset necessary to deliver the same service provision. The remainder of other land and buildings (£40m) are not specialised in nature and are required to be valued at existing use in value (EUV) at year end. The Council has engaged Avison Young to complete the valuation of properties as at 31 March 2022 on a five yearly cyclical basis with all properties over £1m valued annually, although a full valuation was undertaken again this year due to perceived risks assessed by management in the post COVID era.

	Audit Comments	Assessment
lso	We are satisfied that: • the external valuer is appropriately qualified and experienced to undertake the	We consider management's process is appropriate and key
	<ul><li>work.</li><li>the valuer has considered alternative assumptions</li></ul>	assumptions are neither optimistic or cautious
	<ul> <li>Appropriate information was supplied to the valuer by the council and reasonable steps were taken by the valuer to confirm the accuracy of information (such as floor areas)</li> </ul>	
nt	<ul> <li>There have been no significant changes in assumptions in the approach to valuation of any assets.</li> </ul>	
liver end.	• The movement in valuations is not significantly out of line with our expectation as informed by the Gerald Eve (auditors expert) indices or	
by	adequate reasons for movements have been	

• Disclosures in the accounts are adequate

obtained by the audit team.

# **2. Financial Statements - key judgements and estimates**

Significant judgement or Summary of estimate management's approach **Audit Comments** Assessment The Council's total net Our audit procedures included the following: We consider Net pension management's liability pension liability at 31 March • Assessment of management's expert process is 2022 is £57.457m (PY £57.457m (p/y appropriate and Assessment of actuary's approach taken, detail work undertaken to confirm reasonableness of approach £57.879m) comprising the £57.879m) key assumptions Worcestershire Local • Use of PwC as auditors expert to assess actuary and assumptions made by actuary – use table to compare with are neither Government and unfunded Actuary assumptions optimistic or Comprising defined benefit pension cautious Assumption **Actuary Value** PwC range Assessment WFDC £55.5m scheme obligations. The (p/y £55.8m) and Discount rate 2.8% 2.70-2.8% Council uses Mercers to WRS £1.9m (p/y provide actuarial valuations Pension increase 3.5% 3.00-3.5% £2m) of the Council's assets and rate liabilities derived from this Salary growth 4.9% Scheme and employer specific long term scheme. A full actuarial assumption of 1.25% p.a. to 1.50% p.a. above valuation is required every CPI. Therefore salary increase is 4.5% - 5% three years. Life expectancy -Pensioner 22.6 Pensioners 20.7-23.3 The latest full actuarial Males currently Non-pensioners 24.1 Non pensioners 22.2 - 24.8 valuation was completed as aged 45 / 65 at 31 March 2020. Given the Life expectancy -Pensioner 25 Non Pensioners 23.8-25.5 significant value of the net Females currently Pensioners 27 Non pensioners 25.7-27.5 pension fund liability, small aged 45 / 65 changes in assumptions can result in significant Completeness and accuracy of the underlying information used to determine the estimate valuation movements. There Impact of any changes to valuation method has been a £16.5m net Reasonableness of the Council's share of LPS pension assets. actuarial gain during • 2021/22. Reasonableness of change in estimate Adequacy of disclosure of estimate in the financial statements

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resulted in any matters of concern.

identified any exceptions that would impact on the disclosures and IAS19 entries within the accounts.

We are currently awaiting the final IAS19 report from the pension fund auditor. Their work does not provide us with assurance over the operation of controls at the pension fund however the auditors undertake certain procedures at our request on contributions, benefits paid, assets, significant events and laws and regulations. To date the auditors have not

The procedures undertaken at the council and the analytical procedures on pension fund assets and liabilities has not

# **2. Financial Statements - key judgements and estimates**

Significant judgement or estimate	Summary of management's approach	Audit Comments	Assessment
Provisions for NNDR appeals - £3.1m gross (£5.1m p/y) and £1.2m WFDC (£2m p/y)	Management approach to business rates appeals provision is consistent with the prior year. <b>2010 listing:</b> £442k (£1.7m p/y) this listing is now closed so no new provisions and the reduction reflects claims settled. The balance is the estimated amount of provision based on VO schedule of outstanding lodged claims. The Rateable value is as per VO, with local judgments then made on the estimated RV reduction, the years to which this applies and the estimated probability of success. <b>2017 listing:</b> much of this reflects claims not lodged and management therefore has less experience to base the provision on due to the introduction of the Check Challenge Appeal process in 2017 on which to base the provision and therefore use 4.7% of gross income as a proxy. The balance is cumulative and increases annually by 4.7% of the anticipated income this year. Management considers that 4.7% reflects the government's assumption of the reduction.	We are content that this is an appropriate approach to making provision for business rates appeals. We have not yet finalised our detailed testing on this balance	We consider the estimate is unlikely to be materially misstated however management's estimation process contains assumptions we consider cautious

#### Assessment

- Dark Purple We disagree with the estimation process or judgements that underpin the estimate and consider the estimate to be potentially materially misstated
- Blue We consider the estimate is unlikely to be materially misstated however management's estimation process contains assumptions we consider optimistic
- Grey We consider the estimate is unlikely to be materially misstated however management's estimation process contains assumptions we consider cautious
- Light Purple We consider management's process is appropriate and key assumptions are neither optimistic or cautious

# **2. Financial Statements - key judgements and estimates**

Significant judgement or estimate	Summary of management's approach	Audit Comments	Assessment
Minimum Revenue Provision - £1.2m (p/y £1.17m)	The MRP policy for 2021-22 was approved at the 24th February 2021 Council in line with the statutory guidance and included the discretion for the Chief Financial Officer to charge a Voluntary Revenue Provision (VRP) For outstanding debt liability incurred prior to the new guidance – i.e. pre 2008-09 then MRP is calculated based on the previous 4% reducing balance method From 1st April 2008 for all unsupported borrowing, the MRP will be based on the estimated life of the assets, in accordance with the proposed regulations . The Council approved MRP Policy Statement for 2021-22 includes the option of using the annuity method to calculate MRP under the Asset Life Method	<ul> <li>We are content that:</li> <li>the Council's policy on MRP complies with statutory guidance.</li> <li>the MRP has been calculated in line with the statutory guidance</li> <li>There has been no significant change in approach this year</li> <li>The MRP charge is reasonable and calculated consistently with the prior year.</li> <li>It is worth noting that Government have consulted on changes to the regulations that underpin MRP, to clarify that capital receipts may not be used in place of a prudent MRP and that MRP should be applied to all unfinanced capital expenditure and that certain assets should not be omitted. The consultation highlighted that the intention is not to change policy, but to clearly set out in legislation, the practices that authorities should already be following. Government will issue a full response to the consultation in due course.</li> </ul>	We consider management's process is appropriate and key assumptions are neither optimistic or cautious

# 2. Financial Statements - other communication requirements

We set out below details of other matters which we, as auditors, are required by auditing standards and the Code to communicate to those charged with governance.

Issue	Commentary
Matters in relation to fraud	We have previously discussed the risk of fraud with the Audit Committee. We have not been made aware of any incidents in the period and no other issues have been identified during the course of our audit procedures.
Matters in relation to related parties	We are not aware of any related parties or related party transactions which have not been disclosed.
Matters in relation to laws and regulations	You have not made us aware of any significant incidences of non-compliance with relevant laws and regulations and we have not identified any incidences from our audit work.
Written representations	A letter of representation has been requested from the Council, which is included within the Audit Committee papers.



# 2. Financial Statements - other communication requirements



Issue	Commentary
Confirmation requests from third parties	We requested from management permission to send confirmation requests to the Council's bankers and lenders and investors. This permission was granted and the requests were sent. All of these requests were returned with positive confirmation.
Accounting practices	We have evaluated the appropriateness of the Council's accounting policies, accounting estimates and financial statement disclosures. Our review found no material omissions in the financial statements.
Audit evidence and explanations/ significant difficulties	All information and explanations requested from management was provided.

## **2. Financial Statements - other communication requirements**

	lssue	Commentary
Our responsibility As auditors, we are required to "obtain	Going concern	In performing our work on going concern, we have had reference to Statement of Recommended Practice – Practice Note 10: Audit of financial statements of public sector bodies in the United Kingdom (Revised 2020). The Financial Reporting Council recognises that for particular sectors, it may be necessary to clarify how auditing standards are applied to an entity in a manner that is relevant and provides useful information to the users of financial statements in that sector. Practice Note 10 provides that clarification for audits of public sector bodies.
ufficient appropriate audit evidence bout the appropriateness of		Practice Note 10 sets out the following key principles for the consideration of going concern for public sector entities:
management's use of the going concern assumption in the preparation and presentation of the financial statements and to conclude whether there is a material uncertainty about the entity's ability to continue as a going concern" (ISA (UK) 570).		<ul> <li>the use of the going concern basis of accounting is not a matter of significant focus of the auditor's time and resources because the applicable financial reporting frameworks envisage that the going concern basis for accounting will apply where the entity's services will continue to be delivered by the public sector. In such cases, a material uncertainty related to going concern is unlikely to exist, and so a straightforward and standardised approach for the consideration of going concern will often be appropriate for public sector entities</li> </ul>
		<ul> <li>for many public sector entities, the financial sustainability of the reporting entity and the services it provides is more likely to be of significant public interest than the application of the going concern basis of accounting. Our consideration of the Council's financial sustainability is addressed by our value for money work, which is covered elsewhere in this report.</li> </ul>
		Practice Note 10 states that if the financial reporting framework provides for the adoption of the going concern basis of accounting on the basis of the anticipated continuation of the provision of a service in the future, the auditor applies the continued provision of service approach set out in Practice Note 10. The financial reporting framework adopted by the Council meets this criteria, and so we have applied the continued provision of service approach. In doing so, we have considered and evaluated:
		the nature of the Council and the environment in which it operates
		the Council's financial reporting framework
		• the Council's system of internal control for identifying events or conditions relevant to going concern
		management's going concern assessment
		On the basis of this work, we have obtained sufficient appropriate audit evidence to enable us to conclude that:
		<ul> <li>a material uncertainty related to going concern has not been identified</li> </ul>

management's use of the going concern basis of accounting in the preparation of the financial statements is • appropriate.

# 2. Financial Statements - other responsibilities under the Code

Issue	Commentary
Other information	We are required to give an opinion on whether the other information published together with the audited financial statements including the Annual Governance Statement and Narrative Report.
	No inconsistencies have been identified. We plan to issue an unmodified opinion in this respect – refer to appendix E
Matters on which we	We are required to report on a number of matters by exception in a number of areas:
report by exception	<ul> <li>if the Annual Governance Statement does not comply with disclosure requirements set out in CIPFA/SOLACE guidance or is misleading or inconsistent with the information of which we are aware from our audit,</li> </ul>
	• if we have applied any of our statutory powers or duties.
	• where we are not satisfied in respect of arrangements to secure value for money and have reported [a] significant weakness/es.
	We have nothing to report on these matters
Specified procedures for Whole of Government Accounts	We are required to carry out specified procedures (on behalf of the NAO) on the Whole of Government Accounts (WGA) consolidation pack under WGA group audit instructions.
	• Note that work is not required as the Council does not exceed the threshold;
Certification of the closure of the audit	We intend to delay the certification of the closure of the 2021/22 audit of <b>Wyre Forest District Council</b> in the audit report, as detailed in Appendix E, due to incomplete VFM work.



## **3. Value for Money arrangements**

## Approach to Value for Money work for 2021/22

The National Audit Office issued its guidance for auditors in April 2020. The Code require auditors to consider whether the body has put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

When reporting on these arrangements, the Code requires auditors to structure their commentary on arrangements under the three specified reporting criteria.





#### Improving economy, efficiency and effectiveness

Arrangements for improving the way the body delivers its services. This includes arrangements for understanding costs and delivering efficiencies and improving outcomes for service users.



#### **Financial Sustainability**

Arrangements for ensuring the body can continue to deliver services. This includes planning resources to ensure adequate finances and maintain sustainable levels of spending over the medium term (3-5 years)



#### Governance

Arrangements for ensuring that the body makes appropriate decisions in the right way. This includes arrangements for budget setting and management, risk management, and ensuring the body makes decisions based on appropriate information

#### Potential types of recommendations

A range of different recommendations could be made following the completion of work on the body's arrangements to secure economy, efficiency and effectiveness in its use of resources, which are as follows:



#### Statutory recommendation

Written recommendations to the body under Section 24 (Schedule 7) of the Local Audit and Accountability Act 2014. A recommendation under schedule 7 requires the body to discuss and respond publicly to the report.

#### Key recommendation

The Code of Audit Practice requires that where auditors identify significant weaknesses in arrangements to secure value for money they should make recommendations setting out the actions that should be taken by the body. We have defined these recommendations as 'key recommendations'.

#### Improvement recommendation

These recommendations, if implemented should improve the arrangements in place at the body, but are not made as a result of identifying significant weaknesses in the body's arrangements

## 3. VFM - our procedures and conclusions

We have not yet completed all of our VFM work and so are not in a position to issue our Auditor's Annual Report. An audit letter explaining the reasons for the delay was issued to the Chair of the Audit Committee in September. We expect to issue our Auditor's Annual Report by February 2023. This is in line with the National Audit Office's revised deadline, which requires the Auditor's Annual Report to be issued no more than three months after the date of the opinion on the financial statements

As part of our work, we considered whether there were any risks of significant weakness in the Council's arrangements for securing economy, efficiency and effectiveness in its use of resources. We identified no risks.

## 4. Independence and ethics

#### Audit and non-audit services

For the purposes of our audit we have made enquiries of all Grant Thornton UK LLP teams providing services to the Council. The following non-audit services were identified which were charged from the beginning of the financial year to November 2022, as well as the threats to our independence and safeguards that have been applied to mitigate these threats.

We confirm that there are no significant facts or matters that impact on our independence as auditors that we are required or wish to draw to your attention. We have complied with the Financial Reporting Council's Ethical Standard and confirm that we, as a firm, and each covered person, are independent and are able to express an objective opinion on the financial statements.

Further, we have complied with the requirements of the National Audit Office's Auditor Guidance Note 01 issued in May 2020 which sets out supplementary guidance on ethical requirements for auditors of local public bodies.

Details of fees charged are detailed in Appendix D.

#### Transparency

Grant Thornton publishes an annual Transparency Report, which sets out details of the action we have taken over the past year to improve audit quality as well as the results of internal and external quality inspections. For more details see <u>Transparency report 2020 (grantthornton.co.uk)</u>

Service	Fees 2021/22 £	Fees 2020/21 £	Threats identified	Safeguards
Audit related				
Certification of Housing Benefit Claim	13,800	12,000	Self-Interest (because this is a recurring fee)	The level of this recurring fee taken on its own is not considered a significant threat to independence as the fee for this work is £13,800 in comparison to the total fee for the audit of £40,685 and in particular relative to Grant Thornton UK LLP's turnover overall. Further, it is a fixed fee and there is no contingent element to it. These factors all mitigate the perceived self-interest threat to an acceptable level.
			Self review (because GT provides audit services)	To mitigate against the self review threat , the timing of certification work is done after the audit has completed, materiality of the amounts involved to our opinion and unlikelihood of material errors arising and the Council has informed management who will decide whether to amend returns for our findings and agree the accuracy of our reports on grants.

## Appendices

## A. Action plan – Audit of Financial Statements

We have identified two recommendations for the Council as a result of issues identified during the course of our audit. We have agreed our recommendations with management and we will report on progress on these recommendations during the course of the 2022/23 audit. The matters reported here are limited to those deficiencies that we have identified during the course of our audit and that we have concluded are of sufficient importance to merit being reported to you in accordance with auditing standards.

Assessment	Issue and risk	Recommendations
medium	Bank transfer journals: there are a large volume of manual bank journals which are not authorized prior to posting. It is our view that there is heightened risk associated with journals associated with the bank.	We recommend that the Council prioritise allocation of resources to achieve a go-live in early 2023-24 of the new system where processing bank statements will be via the income management system as this will reduce the amount of manual intervention in the process and the need for journals.
		Management response Agreed
medium	<b>Properties valued on the basis of depreciated replacement cots:</b> We made specific enquiries of both management and the valuer on the basis of the valuation of Wyre Forest House, in view of our perception that some of the property is either currently vacant, is advertised for rental or is occupied	We are satisfied that management judgments are appropriate and in line with the code, however we consider that a disclosure within the significant estimates would be appropriate, reflecting management intention to review the use of the building in the coming financial year as such a review may impact on the valuation of the building.
	by third parties. Discussion with management indicated that they were satisfied that the current valuation assumptions were appropriate in relation	Management response
to the basis of valuation, however there is an intention to undertake further review.		Management does not consider that any review of the property portfolio would result in a material adjustment to the property valuations and thus do not consider such a disclosure is necessary.

#### Controls

- High Significant effect on financial statements
- Medium Limited Effect on financial statements
- Low Best practice

# **B. Follow up of prior year recommendations**

We identified the following	Assessment	Issue and risk previously communicated	Update on actions taken to address the issue
issues in the audit of Wyre Forest District Council's 2020/21 financial statements, which resulted in two recommendations being reported in our 2020/21 Audit Findings report.	partly	Evidence to support the basis of provisions: Issue: The council has made a material provision for business rate appeals. This provision reflects the councils judgement on the success of business rates appeals which will result in the repayment of business rights previously received. Management has changed their assumption around business rate appeals which has effectively reversed the judgement made in 2019/20. overall the collection fund has made provision for £5.2m against successful appeals in relation to the 2010 and the 2017 listings. We felt that the working papers to support managements judgement in relation to these provisions and in particular the compliance with IAS 37 was not clearly documented in the working papers initially provided for audit.	The Council has not changed its approach to these provisions in 21/22, although the value has fallen due to settled claims in year. The working paper to support the judgement would benefit from further development to more clearly set out judgements against the standards. Further evidence was sought to support the judgements made by management in relation to individual claims.
Assessment ✓ Action completed		<b>Prior year recommendation:</b> Management should ensure that where significant judgments are made within the accounts that these are supported by appropriate working papers setting out the basis for judgments. in particular, where management is making judgments about provisions then these should be supported by a detailed working paper setting out management judgement	
X Not yet addressed	partly	Evidence to support PPE Valuations: Issue: We have worked with management and the external valuers to ensure that there is appropriate evidence to support key assumptions in the valuation. This did take additional time for both the audit team and management and valuers.	The audit team did liaise with the external valuer for additional information to support elements such as yield within our samples and the valuer responded quickly with the information requested.
		Prior year recommendation: Management should ensure that key evidence to support valuations is collated during the closedown process, in order to streamline the process in 2021/22.	

## **C. Audit Adjustments**

We are required to report all non trivial misstatements to those charged with governance, whether or not the accounts have been adjusted by management.

#### Impact of adjusted misstatements

All adjusted misstatements are set out in detail below along with the impact on the key statements and the reported net expenditure for the year ending 31 March 2022.

There have been no adjustments to the primary statements.

## **C. Audit Adjustments**

We are required to report all non trivial misstatements to those charged with governance, whether or not the accounts have been adjusted by management.

#### Misclassification and disclosure changes

The table below provides details of misclassification and disclosure changes identified during the audit which have been made in the final set of financial statements.

Disclosure matter	Auditor recommendations	Adjusted?
Note 8: income and expenditure by nature: There is an error in the income analysis	Reduce fees and charges £23,310	1
grants disclosure in that the grants line is	Increase Government grants £23,310	
understated and fees and charges overstated	Management response	
	Agreed and adjusted	
Note 14: PPE we consider the note to be confusing and a simplified version is proposed to improve accessibility of the	Adjust the presentation of note 14 in line with EA suggestion – no impact on primary statements	√
accounts	Management response	
	Agreed and adjusted	

## **C. Audit Adjustments**



#### Impact of unadjusted misstatements

The table below provides details of adjustments identified during the 2021/22 audit which have not been made within the final set of financial statements. The Audit Committee is required to approve management's proposed treatment of all items recorded within the table below.

Detail	Comprehensive Income and Expenditure Statement £'000	Statement of Financial Position £' 000	Reason for not adjusting
PPE opening balances: two vehicles should		Vehicles (143 )	Clearly trivial net
have been removed GBV £143,275, with a NBV of £7,000. This represents an overstatement of gross cost and accumulated depreciation of approximately £143,275 and £136,275 respectively	Service expenditure 7	Depreciation 136	impact.
Overall impact	7	7	

#### Impact of prior year unadjusted misstatements

The table below provides details of adjustments identified during the prior year audit which had not been made within the final set of 2020/21 financial statement. The matters below are reflected in the 2021/22 valuations.

Detail	Comprehensive Income and Expenditure Statement £'000	Statement of Financial Position £' 000	Impact on total net expenditure £'000	Reason for not adjusting
Downward revaluation of Green St Depot omitted from accounts and	161.5	PPE (135)	n/a	immaterial.
Buntsford Gate unadjusted misstatement – see email		Revaluation reserve (26.5)		
		CAA 161.5		
Overall impact	0	0	0	

## **D. Fees**

### We confirm below our final fees charged for the audit and provision of non-audit services

Audit fees	Proposed fee	Final fee
Council Audit scale fee	40,685	40,685
Additional fee as per audit plan	19,846	19,846
Further additional fees	n/a	tbc
Total audit fees (excluding VAT)	£60,531	£tbc

### Details of variations in final fees from the proposed fee per the audit plan

The fees reconcile to the financial statements as follows:

#### Fees per financial statements £82k

(note 31)

Less:

- Benefits claim audit £12k
- Fee variations re prior years paid 21/22 £29k

Plus

• Fee variation to be agreed with PSAA £19.5k

#### Total fees per audit plan £60.5k

Non-audit fees for other services	Proposed fee	Final fee
Audit Related Services: housing subsidy audit	13,500	tbc
Total non-audit fees (excluding VAT)	£13,500	£tbc

## **E. Audit opinion**

Our audit draft opinion is included below.

We anticipate we will provide the Council with an unmodified audit report.

#### Independent auditor's report to the members of Wyre Forest District Council

#### **Report on the Audit of the Financial Statements**

#### **Opinion on financial statements**

We have audited the financial statements of Wyre Forest District Council (the 'Authority') for the year ended 31 March 2022, which comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, the Collection Fund Statement and notes to the financial statements, including a summary of significant accounting policies. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22.

In our opinion, the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2022 and of its expenditure and income for the year then ended;
- have been properly prepared in accordance with the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22; and
- have been prepared in accordance with the requirements of the Local Audit and Accountability Act 2014.

#### **Basis for opinion**

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law, as required by the Code of Audit Practice (2020) ("the Code of Audit Practice") approved by the Comptroller and Auditor General. Our responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial statements' section of our report. We are independent of the Authority in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Conclusions relating to going concern

We are responsible for concluding on the appropriateness of the Head of Resources and S151 Officer's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Authority's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify the auditor's opinion. Our conclusions are based on the audit evidence obtained up to the date of our report. However, future events or conditions may cause the Authority to cease to continue as a going concern.

In our evaluation of the Head of Resources and S151 Officer's conclusions, and in accordance with the expectation set out within the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22 that the Authority's financial statements shall be prepared on a going concern basis, we considered the inherent risks associated with the continuation of services provided by the Authority. In doing so we had regard to the guidance provided in Practice Note 10 Audit of financial statements and regularity of public sector bodies in the United Kingdom (Revised 2020) on the application of ISA (UK) 570 Going Concern to public sector entities. We assessed the reasonableness of the basis of preparation used by the Authority and the Authority's disclosures over the going concern period.

Based on the work we have performed, we have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Authority's ability to continue as a going concern for a period of at least twelve months from when the financial statements are authorised for issue.

In auditing the financial statements, we have concluded that the Head of Resources and S151 Officer's use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

The responsibilities of the Head of Resources and S151 Officer with respect to going concern are described in the 'Responsibilities of the Authority, the Head of Resources and S151 Officer and Those Charged with Governance for the financial statements' section of this report.

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#### **Other information**

The Head of Resources and S151 Officer is responsible for the other information. The other information comprises the information included in the Statement of Accounts, other than the financial statements, and our auditor's report thereon. Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of the other information, we are required to report that fact.

We have nothing to report in this regard.

### Other information we are required to report on by exception under the Code of Audit Practice

Under the Code of Audit Practice published by the National Audit Office in April 2020 on behalf of the Comptroller and Auditor General (the Code of Audit Practice) we are required to consider whether the Annual Governance Statement does not comply with 'delivering good governance in Local Government Framework 2016 Edition' published by CIPFA and SOLACE or is misleading or inconsistent with the information of which we are aware from our audit. We are not required to consider whether the Annual Governance Statement addresses all risks and controls or that risks are satisfactorily addressed by internal controls.

We have nothing to report in this regard.

#### Opinion on other matters required by the Code of Audit Practice

In our opinion, based on the work undertaken in the course of the audit of the financial statements and our knowledge of the Authority, the other information published together with the financial statements in the Statement of Accounts for the financial year for which the financial statements are prepared is consistent with the financial statements.

#### Matters on which we are required to report by exception

Under the Code of Audit Practice, we are required to report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make a written recommendation to the Authority under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or;
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014, in the course of, or at the conclusion of the audit.

We have nothing to report in respect of the above matters

Responsibilities of the Authority, the Head of Resources and S151 Officer and Those Charged with Governance for the financial statements

As explained in the Statement of Responsibilities, the Authority is required to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Head of Resources and S151 Officer. The Head of Resources and S151 Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22, for being satisfied that they give a true and fair view, and for such internal control as the Head of Resources and S151 Officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Head of Resources and S151 Officer is responsible for assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless there is an intention by government that the services provided by the Authority will no longer be provided.

The Audit Committee is Those Charged with Governance. Those Charged with Governance are responsible for overseeing the Authority's financial reporting process.

#### Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at: <u>www.frc.org.uk/auditorsresponsibilities</u>. This description forms part of our auditor's report.

### Explanation as to what extent the audit was considered capable of detecting irregularities, including fraud

Irregularities, including fraud, are instances of non-compliance with laws and regulations. We design procedures in line with our responsibilities, outlined above, to detect material misstatements in respect of irregularities, including fraud. Owing to the inherent limitations of an audit, there is an unavoidable risk that material misstatements in the financial statements may not be detected, even though the audit is properly planned and performed in accordance with the ISAs (UK).

The extent to which our procedures are capable of detecting irregularities, including fraud is detailed below:

- We obtained an understanding of the legal and regulatory frameworks that are applicable to the Authority and determined that the most significant, which are directly relevant to specific assertions in the financial statements, are those related to the reporting frameworks (international accounting standards as interpreted and adapted by the CIPFA/LASAAC Code of practice on local authority accounting in the United Kingdom 2021/22, The Local Audit and Accountability Act 2014, the Accounts and Audit Regulations 2015 and the Local Government Act 2003
- We enquired of senior officers and the Audit Committee, concerning the Authority's policies and procedures relating to:
  - the identification, evaluation and compliance with laws and regulations;
  - the detection and response to the risks of fraud; and
  - the establishment of internal controls to mitigate risks related to fraud or noncompliance with laws and regulations.
- We enquired of senior officers and the Audit committee, whether they were aware of any instances of non-compliance with laws and regulations or whether they had any knowledge of actual, suspected or alleged fraud.

- We assessed the susceptibility of the Authority's financial statements to material misstatement, including how fraud might occur, by evaluating officers' incentives and opportunities for manipulation of the financial statements. This included the evaluation of the risk of management override of controls. We determined that the principal risks were in relation to:
  - Large and unusual journals and accounting estimates associated with the valuation of pension fund liability and other land and buildings.
- Our audit procedures involved:
  - evaluation of the design effectiveness of controls that the Head of Resources and S151 Officer has in place to prevent and detect fraud;
  - journal entry testing, with a focus on bank income journals, S31 grants and other unusual journals.
  - challenging assumptions and judgements made by management in its significant accounting estimates in respect of land and buildings and defined benefit pensions liability valuations;
  - assessing the extent of compliance with the relevant laws and regulations as part of our procedures on the related financial statement item.
- These audit procedures were designed to provide reasonable assurance that the financial statements were free from fraud or error. The risk of not detecting a material misstatement due to fraud is higher than the risk of not detecting one resulting from error and detecting irregularities that result from fraud is inherently more difficult than detecting those that result from error, as fraud may involve collusion, deliberate concealment, forgery or intentional misrepresentations. Also, the further removed non-compliance with laws and regulations is from events and transactions reflected in the financial statements, the less likely we would become aware of it.
- The team communications in respect of potential non-compliance with relevant laws and regulations, including the potential for fraud in revenue and expenditure recognition, and the significant accounting estimates related to land and buildings and defined benefit pensions liability valuations.

- Our assessment of the appropriateness of the collective competence and capabilities of the engagement team included consideration of the engagement team's.
  - understanding of, and practical experience with audit engagements of a similar nature and complexity through appropriate training and participation
  - knowledge of the local government sector
  - understanding of the legal and regulatory requirements specific to the Authority including:
    - the provisions of the applicable legislation
    - guidance issued by CIPFA/LASAAC and SOLACE
    - the applicable statutory provisions.
- In assessing the potential risks of material misstatement, we obtained an understanding of:
  - the Authority's operations, including the nature of its income and expenditure and its services and of its objectives and strategies to understand the classes of transactions, account balances, expected financial statement disclosures and business risks that may result in risks of material misstatement.
  - the Authority's control environment, including the policies and procedures implemented by the Authority to ensure compliance with the requirements of the financial reporting framework.

### Report on other legal and regulatory requirements – the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

Matter on which we are required to report by exception – the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

Under the Code of Audit Practice, we are required to report to you if, in our opinion, we have not been able to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2022.

Our work on the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources is not yet complete. The outcome of our work will be reported in our commentary on the Authority's arrangements in our Auditor's Annual Report. If we identify any significant weaknesses in these arrangements, these will be reported by exception in a further auditor's report. We are satisfied that this work does not have a material effect on our opinion on the financial statements for the year ended 31 March 2022.

#### **Responsibilities of the Authority**

The Authority is responsible for putting in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

Auditor's responsibilities for the review of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to be satisfied that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

We undertake our review in accordance with the Code of Audit Practice, having regard to the guidance issued by the Comptroller and Auditor General in December 2021. This guidance sets out the arrangements that fall within the scope of 'proper arrangements'. When reporting on these arrangements, the Code of Audit Practice requires auditors to structure their commentary on arrangements under three specified reporting criteria:

- Financial sustainability: how the Authority plans and manages its resources to ensure it can continue to deliver its services;
- Governance: how the Authority ensures that it makes informed decisions and properly manages its risks; and
- Improving economy, efficiency and effectiveness: how the Authority uses information about its costs and performance to improve the way it manages and delivers its services.

We document our understanding of the arrangements the Authority has in place for each of these three specified reporting criteria, gathering sufficient evidence to support our risk assessment and commentary in our Auditor's Annual Report. In undertaking our work, we consider whether there is evidence to suggest that there are significant weaknesses in arrangements.

### Report on other legal and regulatory requirements – Delay in certification of completion of the audit

We cannot formally conclude the audit and issue an audit certificate for Wyre Forest District Council for the year ended 31 March 2022 in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice until we have completed:

- our work on the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources and issued our Auditor's Annual Report'
- the work necessary to issue our Whole of Government Accounts (WGA) Component Assurance statement for the Authority for the year ended 31 March 2022.

We are satisfied that this work does not have a material effect on the financial statements for the year ended 31 March 2022.

#### Use of our report

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the Authority's members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.



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#### WYRE FOREST DISTRICT COUNCIL

#### AUDIT COMMITTEE REPORT

#### 23<sup>RD</sup> NOVEMBER 2022

#### STATEMENT OF ACCOUNTS 2021-22

OPEN ITEM		
CABINET MEMBER:	Councillor Mary Rayner Cabinet Member for Finance and Capital Portfolio	
DIRECTOR:	Head of Resources and S151 Officer	
CONTACT OFFICER:	Helen Ogram Ext 2907 <u>Helen.ogram@wyreforestdc.gov.uk</u> Lisa Hutchinson Ext 2120 <u>lisa.hutchinson@wyreforestdc.gov.uk</u> Kathryn Pearsall Ext 2165 <u>kathryn.pearsall@wyreforestdc.gov.uk</u>	
APPENDIX 1	Appendix 1 - Draft Letter of Representation 2021-22	

#### 1. <u>PURPOSE OF REPORT</u>

- 1.1 The purpose of this report is to present the changes that have been required to the Pre-Audit Statement of Accounts for 2021-22, so far, as a result of the ongoing audit undertaken by Grant Thornton UK LLP (Grant Thornton), and to provide an update on the current status of the external audit work.
- 1.2 The Council is also required to provide an updated version of the Letter of Representation to the auditors, before they will issue the audit opinion for 2021-22; the draft wording of this is attached for approval.

#### 2. RECOMMENDATION

The Audit Committee is asked to DECIDE that:

- 2.1 The Audited Statement of Accounts for 2021-22 be approved and authorise the Head of Resources and S151 Officer to make any minor changes that are appropriate as part of resolution of the final external audit queries should this be necessary.
- 2.2 The draft Letter of Representation for 2021-22 attached at Appendix 1 be approved noting that those charged with Governance concur with the s151 Officer's view that the changes identified in the Audit Findings Report (referenced in this report), not updated in the accounts, are not material. To also authorise the s151 Officer (Head of Resources), and the Chair of the Audit Committee to make any minor changes that are appropriate as part of the resolution of the final external audit queries should this be necessary.

#### 3. BACKGROUND

- 3.1 In December 2021, proposed measures were announced by Government to support the timely completion of local government audits and the ongoing stability of the local audit market. The proposals include extending the published/audited deadline to **30**<sup>th</sup> **November 2022** for the 2021-22 accounts, then reverting to 30<sup>th</sup> September for five years until 2027-28. The draft accounts deadline is proposed to remain at 31<sup>st</sup> May for future years, although for 2021-22 this was overridden by the Amendment Regulations, i.e. 31<sup>st</sup> July 2022.
- 3.2 The 6<sup>th</sup> July Audit Committee considered the Accounting Policies, fundamental to the Statement of Accounts. The 28<sup>th</sup> September Audit Committee report summarised the Outturn position based on extracts from the Pre-Audit Statement of Accounts that was endorsed by the Head of Resources and S151 Officer on 18<sup>th</sup> July 2022, when they were also shared with the Grant Thornton external audit team, for the formal start of the audit on the 18<sup>th</sup> July 2022. A full copy of the Pre-Audit Statement of Accounts was made available on the Council's Intranet for Members' perusal on 19<sup>th</sup> July 2022. The Council's Accounts were made available for public inspection from 25<sup>th</sup> July 2022 to 5<sup>th</sup> September 2022, during which time no questions relation the Accounts were received.
- 3.3 A Strong Leader Cabinet report setting out the Provisional Final Accounts position was published on 4<sup>th</sup> August 2022.
- 3.4 Audit Committee received the pre-audit Statement of Accounts at the meeting on 28<sup>th</sup> September. The external auditors indicated they will continue to take a rigorous approach to their work this year, in accordance with revised auditor standards and application guidance. In particular there will be more emphasis on grant income and risks of significant Value for Money weaknesses.
- 3.5 The audit of the accounts is substantially complete but, as a consequence of the continued significant additional requirements for evidence the work in relation to two areas of risk is still to be concluded. The Grant Thornton and Wyre Forest teams continue to work to finalise any outstanding issues to enable the Council to achieve sign-off of the Statement of Accounts by the statutory deadline; a further update on progress will be provided at the meeting. It is not anticipated that completion of the out standing work will delay formal publication by the 30<sup>th</sup> November 2022 deadline.
- 3.6 As in 2020-21, a longer timeframe has again been confirmed for the 2021-22 Value for Money audit sign off. Work on this has not yet commenced; Grant Thornton plan to resource this later in the year so this will be reported separately to Audit Committee.
- 3.7 During the course of the audit there were a number of issues below trivial levels of materiality and presentational points raised by the Auditors as set out in the Audit Findings Report (AFR) also on this agenda. For most, but not all, of these points the Accounts were amended accordingly. The AFR sets out the detail in relation to each of these. They were changes to notes or additional disclosures that improve the presentation of the clarity of the financial statements for the users of the accounts; none of the presentational amendments have impacted on the Council's reported outturn position.

- 3.8 There continued to be a significant increase in auditor challenge requiring additional work to evidence the correct accounting this year, in particular, for Property, Plant and Equipment, Pensions, accounting for Grant Income and Business Rates Provisions.
- 3.9 Grant Thornton has not yet concluded its audit of the accounts. Subject to completing their remaining audit procedures, as set out on page 3 of the Audit Finding Report, receiving responses to outstanding queries and having regard to any further national guidance, they anticipate issuing an unqualified audit opinion following the receipt of the letter of assurance from the Worcestershire County Pension Fund auditor. A verbal update will be provided at the meeting.
- 3.10 A copy of the Statement of Accounts, incorporating the agreed changes, will be published on the Council's website following approval by the Audit Committee and receipt of the external Audit Opinion. It is anticipated that it will be made available by the end of November ahead of the audit/publication deadline.
- 3.11 A draft Letter of Representation is attached at Appendix 1. In view of the fact that there is a small, below trivial misstatement identified during the audit that has not been reflected in the revised Statement of Accounts, the Audit Committee are asked, as part of this report recommendation, to formally concur with the view of the S.151 Officer that this change is not material to the accounts. Authority is also sought for any final minor changes to the Letter of Representation to be signed off by the S.151 Officer (Head of Resources), and the Chair of the Audit Committee once the Audit is complete with a copy being circulated to all Audit Committee Members.
- 3.12 A full copy of the latest revised Statement will be emailed to all Audit Committee members before the meeting; a final copy will also be circulated prior to publication.

#### 4. KEY ISSUES

- 4.1 The audit of the Statement of Accounts for 2021-22 has not yet been concluded. Key issues are presented in the draft Audit Findings Report and summarised below:
  - Grant Thornton has not yet been able to confirm if it will issue an unmodified opinion. This is subject to outstanding queries being resolved and the finalisation of the audit.
  - There is a small change relating to property plant and equipment that has not been made since it is below the trivial materiality levels and not of consequence to the reader of the accounts.
  - The VFM audit has not yet commenced. This will be reported to the later timetable.
  - A small number of adjustments were recommended to improve presentation and these adjustments were made. These adjustments are detailed in Audit Findings Report.

#### 5. FINANCIAL IMPLICATIONS

- 5.1 This is a financial report identifying changes to the Statement of Accounts 2021-22 following the audit and seeking delegation for the finalisation of the Letter of Representation.
- 5.2 The Audit Findings Report also sets out additional work in respect of the revised approach required of Grant Thornton this year, along with the impact on the audit fee. The proposed additional fees will be subject to approval by Public Sector Audit Appointments Limited in line with the terms of appointment. The proposal for increases in audit fees is in line with national developments following the Redmond Review and increase in regulation of external audit work.
- 5.3 The VFM audit work will be undertaken and reported at a later date.

#### 6. LEGAL AND POLICY IMPLICATIONS

6.1 It is a requirement of the Accounts and Audit Regulations 2015, as amended, that the audited Statement of Accounts for 2021-22 is published by 30<sup>th</sup> November 2022. The Statement of Accounts must comply with all the other requirements set out in the 2015 Regulations.

#### 7. RISK MANAGEMENT

7.1 The principal risk to the Council is non-achievement of the revised statutory deadline, in respect of production and approval of the Statement of Accounts before 30<sup>th</sup> November 2022, and qualification of the Accounts by the Council's External Auditors. Officers continue to work in close liaison with Grant Thornton to response to queries or additional evidence requests to mitigate the risk of not meeting the deadline and will aim to publish as soon as is possible if the deadline is not met.

#### 8. EQUALITY IMPACT ASSESSMENT

8.1 This is a financial report and there is no requirement to undertake an Equality Impact Assessment.

#### 9. <u>CONCLUSION</u>

9.1 This report details the process for the finalisation of the Statement of Accounts for 2021-22 provides an update on the progress of the external audit.

#### 10. CONSULTEES

- 10.1 CLT/Cabinet
- 10.2 Grant Thornton External Auditors

#### 11. BACKGROUND PAPERS

- 11.1 Accounts and Audit Regulations 2015
- 11.2 Financial Strategy 2022-25
- 11.3 Regulations implementing measures to allow more time for the accounts closure were laid on 7<sup>th</sup> April and came into force on 30<sup>th</sup> April 2020:

The Accounts and Audit (Amendment) Regulations 2021 <a href="https://www.legislation.gov.uk/uksi/2021/263/regulation/2/made">https://www.legislation.gov.uk/uksi/2021/263/regulation/2/made</a>

- 11.4 DLUHC Publication December 2021: Measures to improve local authority audit delays https://www.gov.uk/guidance/measures-to-improve-local-audit-delays
- 11.5 The Redmond Review: <u>https://www.gov.uk/government/publications/local-authority-financial-reporting-and-external-auditindependent-Review</u>
- 11.6 Strong Leader Report on Provisional Outturn 2021-22 Final Accounts published 4<sup>th</sup> August 2022 <u>https://forms.wyreforestdc.gov.uk/council/docs/doc57776\_20220804\_cabinet\_decision\_</u> report.pdf
- 11.7 Audit Committee 28<sup>th</sup> September 2022 Report on the Provisional Final Accounts Outturn 2021-22 https://forms.wyreforestdc.gov.uk/council/docs/doc57899\_20220928\_audit\_agenda.pdf



Grant Thornton UK LLP 17<sup>th</sup> Floor 103 Colmore Row Birmingham B3 3AG Helen Ogram Head of Resources & S151 Officer helen.ogram@wyreforestdc.gov.uk 01562 732100

Ref: HO/LH Date: 23<sup>rd</sup> November 2022 DRAFT

Dear Sirs,

#### Wyre Forest District Council Financial Statements for the year ended 31<sup>st</sup> March 2022

This representation letter is provided in connection with the audit of the financial statements of Wyre Forest District Council District Council for the year ended 31<sup>st</sup> March 2022 for the purpose of expressing an opinion as to whether the Council financial statements are presented fairly, in all material respects in accordance with International Financial Reporting Standards, and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2021-22 and applicable law.

We confirm that to the best of our knowledge and belief having made such inquiries as we considered necessary for the purpose of appropriately informing ourselves:

#### **Financial Statements**

- i. We have fulfilled our responsibilities for the preparation of the Council's financial statements in accordance with International Financial Reporting Standards and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2021-22 ("the Code"); in particular the financial statements are fairly presented in accordance therewith.
- ii. We have complied with the requirements of all statutory directions affecting the Council and these matters have been appropriately reflected and disclosed in the financial statements.
- iii. The Council has complied with all aspects of contractual agreements that could have a material effect on the financial statements in the event of non-compliance. There has been no non-compliance with requirements of any regulatory

authorities that could have a material effect on the financial statements in the event of non-compliance.

- iv. We acknowledge our responsibility for the design, implementation and maintenance of internal control to prevent and detect fraud.
- v. Significant assumptions used by us in making accounting estimates, including those measured at fair value, are reasonable. We are satisfied that the material judgements used in the preparation of the financial statements are soundly based, in accordance with the Code and adequately disclosed in the financial statements.
- vi. We understand our responsibilities includes identifying and considering alternative, methods, assumptions, or source data that would be equally valid under the financial reporting framework, and why these alternatives were rejected in favour of the estimate used. We are satisfied that the methods, the data and the significant assumptions used by us in making accounting estimates and their related disclosures are appropriate to achieve recognition, measurement or disclosure that is reasonable in accordance with the Code and adequately disclosed in the financial statements.
- vii. We confirm that we are satisfied that the actuarial assumptions underlying the valuation of pension scheme assets and liabilities for IAS19 Employee Benefits disclosures are consistent with our knowledge. We confirm that all settlements and curtailments have been identified and properly accounted for. We also confirm that all significant post-employment benefits have been identified and properly accounted for.
- viii. Except as disclosed in the financial statements:
  - a. there are no unrecorded liabilities, actual or contingent
  - b. none of the assets of the Council has been assigned, pledged or mortgaged
  - c. there are no material prior year charges or credits, nor exceptional or non-recurring items requiring separate disclosure.
  - ix. Related party relationships and transactions have been appropriately accounted for and disclosed in accordance with the requirements of International Financial Reporting Standards and the Code.
  - x. All events subsequent to the date of the financial statements and for which International Financial Reporting Standards and the Code require adjustment or disclosure have been adjusted or disclosed.
  - xi. We have considered the disclosures changes included in your Audit Findings Report. The Council's financial statements have been amended for these disclosure changes and are free of material misstatements, including omissions.
- xii. We have considered the unadjusted misstatement schedule included in your Audit Findings Report. We have not adjusted the financial statements for this

misstatement brought to our attention as it is immaterial to the results of the Council and its financial position at the year-end. The financial statements are free of material misstatements, including omissions.

- xiii. Actual or possible litigation and claims have been accounted for and disclosed in accordance with the requirements of International Financial Reporting Standards.
- xiv. We have no plans or intentions that may materially alter the carrying value or classification of assets and liabilities reflected in the financial statements.
- xv. We have updated our going concern assessment. We continue to believe that the Council's financial statements should be prepared on a going concern basis and have not identified any material uncertainties related to going concern on the grounds that:

a. the nature of the Council means that, notwithstanding any intention to liquidate the Council or cease its operations in their current form, it will continue to be appropriate to adopt the going concern basis of accounting because, in such an event, services it performs can be expected to continue to be delivered by related public authorities and preparing the financial statements on a going concern basis will still provide a faithful representation of the items in the financial statements

b. the financial reporting framework permits the entry to prepare its financial statements on the basis of the presumption set out under a) above; and

c. the Council's system of internal control has not identified any events or conditions relevant to going concern.

We believe that no further disclosures relating to the Council's ability to continue as a going concern need to be made in the financial statements.

xvi. The Council has complied with all aspects of ring-fenced grants that could have a material effect on the Council's financial statements in the event of non-compliance.

#### **Information Provided**

We have provided you with:

a. access to all information of which we are aware that is relevant to the preparation of the Council's financial statements such as records, documentation and other matters;

b. additional information that you have requested from us for the purpose of your audit; and

c. access to persons within the Council via remote arrangements, in compliance with the nationally specified social distancing requirements

established by the government in response to the Covid-19 pandemic. from whom you determined it necessary to obtain audit evidence.

We have communicated to you all deficiencies in internal control of which management is aware.

All transactions have been recorded in the accounting records and are reflected in the financial statements.

We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.

We have disclosed to you all information in relation to fraud or suspected fraud that we are aware of and that affects the Council and involves:

a. management;

b. employees who have significant roles in internal control; or

c. others where the fraud could have a material effect on the financial statements.

We have disclosed to you all information in relation to allegations of fraud, or suspected fraud, affecting the financial statements communicated by employees, former employees, analysts, regulators or others.

We have disclosed to you all known instances of non-compliance or suspected noncompliance with laws and regulations whose effects should be considered when preparing financial statements.

We have disclosed to you the identity of the Council's related parties and all the related party relationships and transactions of which we are aware.

We have disclosed to you all known actual or possible litigation and claims whose effects should be considered when preparing the financial statements.

#### Annual Audit Statement

We are satisfied that the Annual Audit Statement (AGS) fairly reflects the Council's risk assurance and governance framework and we confirm that we are not aware of any significant risks that are not disclosed within the AGS.

#### **Narrative Report**

The disclosures within the Narrative Report fairly reflect our understanding of the Council's financial and operating performance over the period covered by the Council's financial statements

#### Approval

The approval of this letter of representation was minuted by the Council's Audit Committee at its meeting on 23<sup>rd</sup> November 2022.

#### Signed on behalf of the Council

Name:Helen OgramPosition:Head of Resources and S151 OfficerDate:23rd November 2022

#### Signed on behalf of the Governing Body

Name:	Councillor Roger Coleman
Position:	Chair of the Audit Committee
Date:	23 <sup>rd</sup> November 2022